



# CITY OF FALLS CITY



Oregon

FY 2014–2015 Adopted  
Budget



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# City of Falls City

## FY 2014-2015 ADOPTED BUDGET

### READER 'S GUIDE

#### **Introduction**

Contains the budget message, information about the Falls City community, city statistics, description of the budget document, the budget process, budget basis, summary of financial management policies, revenue sources descriptions, and debt management policies and summaries.

#### **Funds**

Each fund has a narrative that describes the use of the fund and goals for that fund as well as the revenues and expenditure of the fund.

#### **Acronyms**

Abbreviations are explained here.

#### **Glossary**

This is a list of terms with explanations or definitions used throughout the budget document.

#### **Appendix**

This space is reserved for summary information, policies referenced in the budget document and publication notices.

## 2014–2015 BUDGET COMMITTEE

### COUNCIL MEMBERS

<b>Member</b>	<b>Appointed</b>	<b>Expires</b>
Amy Houghtaling, Mayor	Elected November 2012	(Serve 2013–2014)
Julee Bishop, Councilor	Elected November 2012	(Serve 2013–2016)
Dennis Sickles, Councilor	Appointed March 2014	(Serve 2014–2016)
Barbara Spencer, Councilor	Appointed March 2012	(Serve 2013–2014)
Lori Jean Sickles, Councilor	Elected November 2010	(Serve 2013–2014)
Terry Ungricht, Councilor	Elected November 2012	(Serve 2013–2016)
John Volkmann, Councilor	Elected November 2010	(Serve 2013–2014)

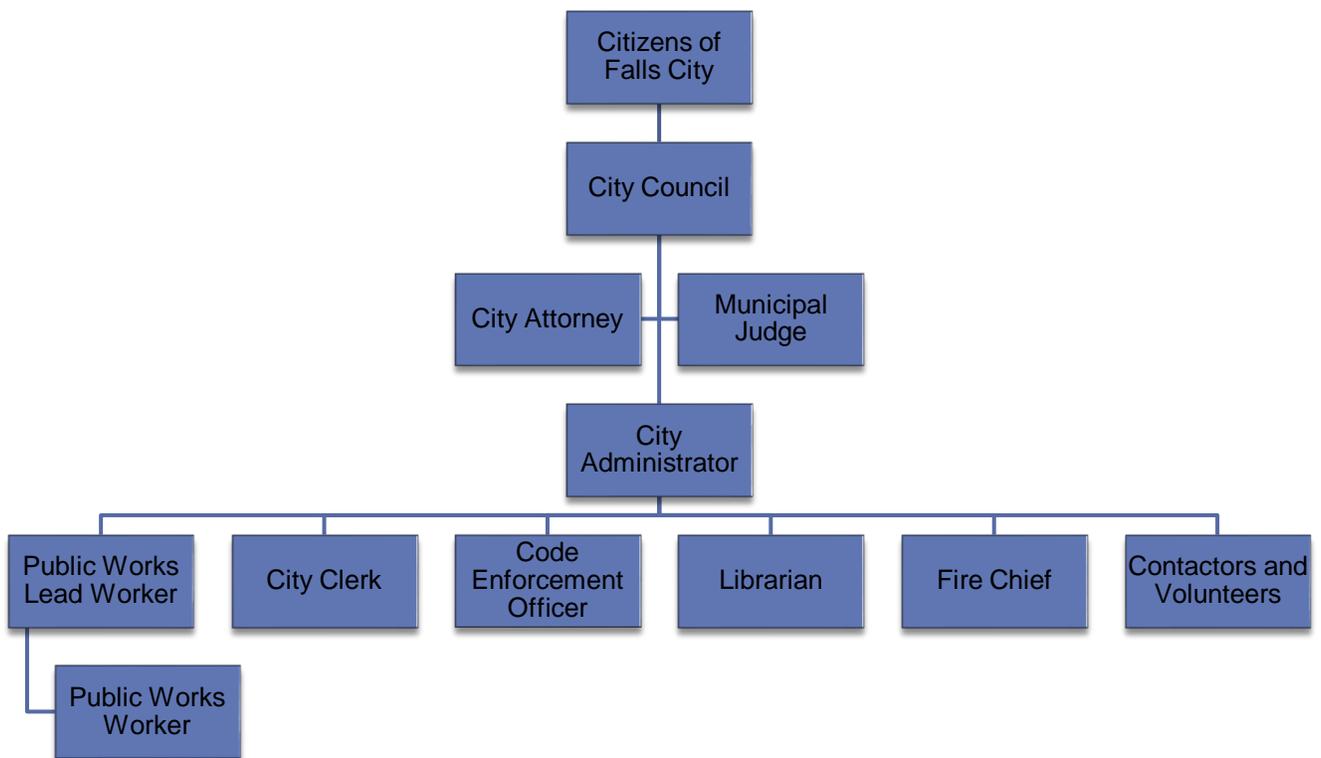
### CITIZEN MEMBERS

<b>Member</b>	<b>Appointed</b>	<b>Expires</b>
Debera Ellis	Appointed 2014	(Serve 2014–2017)
Steve Dixon	Appointed 2014	(Serve 2014–2017)
Dawn Taylor	Appointed 2014	(Serve 2014–2017)
Patty Sample	Appointed 2013	(Serve 2013–2015)
Tony Meier	Appointed 2013	(Serve 2013–2015)
Guy Mack	Appointed 2014	(Serve 2014–2017)
Vacant		(Serve 2013–2015)

**Budget Officer: Amber Mathiesen, City Administrator**

City of Falls City Proposed Budget 2014–2015

# ORGANIZATION CHART





# City of Falls City

## FY 2014-2015 ADOPTED BUDGET

### BUDGET MESSAGE

#### OVERVIEW

City staff members provided strong individual leadership and continued quality services to the residents of Falls City. Staff continues to work hard with available resources, but staff has been increasingly stretched to perform with fewer employees to complete the work.

This year's budget contains slightly just over \$1.8 million dollars in recommended funding to provide core services for Falls City residents. The General Fund is over \$548,000. The rest is in "restricted funds" where utility rules, statutes, bond covenants or Constitutional limitations control the expenditure on activities not related to that particular source of income. For example, money from State, county or city fuel taxes can only be spent on streets and roads.

The General Fund includes funding for the City Council, Fire Department, parks, cemeteries, planning, municipal court, administrative costs, and Library. The General Fund is about 29% of the total budget and contains 3.05 of the 5.05 employees. The Library is a newly formed department in this budget in anticipation operating the Library while attempting to form a library district with Dallas.

This year's Fiscal Year 2014-2015 Budget is based on constrained resources and reflects the ability of our citizens and businesses to pay for services. The overall service levels will provide a change in the number of services the city provides and a small increase in coverage in the area of code enforcement.

The Council requested a trial effort in holding municipal court hearings for code enforcement cases. A municipal Judge was hired, as was a Code Enforcement Officer. We have seen some success through the Code Enforcement Officer working with residents regarding violations. Only a few citations have had to be issued to compel compliance. An increase of hours for hose enforcement from 5 to 8 hours a week is proposed in order to allow the code enforcement officer enough time to manage the records related to enforcement activities.

Development activity in the city has been minimal this past year and while we are not expecting a boom of development we have had enough inquiries to be optimistic about seeing some building activity in the coming year. However, there are no planned developments at this time and the remaining vacant undeveloped industrial land has not been master-planned.

## **BUDGET CHANGES AND CONTINUED PROGRAMS**

The proposed budget contains some variations and continuations from previous years. Some of these include the following which are also described in their respective funds.

- We plan to close more funds this year after evaluating the accounting and operational needs of the city. This is to bring the budget in line with Generally Accepted Accounting Practices (GAAP). Funds that do not have their own revenue source have been closed and a department has been added to the General Fund to reflect the activities.
- Employee related costs are reflected in the budget in the same manner as last year. Each employee is assigned to a fund and charges are allocated to the other funds to bill for the shared services provided to other departments or funds.
- The Fire Department's structure must change this year due to changes in IRS regulation regarding payments and reimbursements. In order to continue to operate with volunteers and to offer the Fire Chief compensation for his time he must become an employee of the City unless the entire structure of the Fire Department was to be changed. Council approved this change in April 2014 and the resulting adjustments are reflected in this proposed budget.

- This year we are anticipating an Assistance to Firefighters Grant that will purchase turnouts and other equipment. This is a large grant, and will allow the city to establish a baseline of new turnouts so we can plan a replacement program that is not grant dependent. The safety of our firefighters depends on safe equipment.
- The city will not receive a Department of Land Conservation and Development (DLCD) Planning Services Grant to help the city pay for land planning services this year because this grant is on a biennial cycle.
- Planning continues for the potential of the formation of a library district. The Wagner Library Trust was dissolved in March of 2014. As the budget is being formed this release is under petition and funds will not be released until the legal matter is resolved. At this time staff is optimistic this will be resolved in the court and the City will receive funds to use for operations while the library district is formed. This means the City will assume the responsibility of the day to day operations of the Wagner Community Library during the districting process.
- Rate increases are included in this fiscal year. Sewer will remain static while we evaluate sewer system upgrades and potential funding sources.
- The budget proposes an increase in water rates 5% in July 2014 to allow the utility to avoid reaching a negative balance and to allow for routine maintenance and operations. Prior to the initial rate increase in July 2013 and August of 2012 rates were not adjusted since July 3, 2002 by Resolution 02-09.
- The Sewer and Water departments staffing levels will remain stable with 2 full time positions. This will provide adequate maintenance coverage in each department, but does limit the ability to take on special projects.
- We may consider issuing an RFP for auditing services. Changing audit firms from time to time is considered a best practice in accounting.
- This year we also plan several maintenance related projects such as continuing our water meter replacement program, sewer tank pumping program, cleaning of the water reservoir, and building maintenance.
- Staff will be examining finance options for upgrades to the Sanitary Sewer/ Wastewater system as part of the follow up to the Wastewater Master Plan completion.

## **SUMMARY**

This budget reflects charting new waters for Falls City. While resources are tight, this budget proposal does address supporting code enforcement, building a more attractive community, strong services, and an open government.

The Mayor and City Council have brought a positive “can do” attitude to the city. The City adopted a revised and updated set of goals and objectives in March 2014. The new goals and objectives set a positive direction for the city and build on the successes of the past. We have a defined direction and the Mayor and City Council encourage residents and businesses to participate in building our community and making Falls City a great place to live, work and play.

Amber Mathiesen, CMC  
City Administrator and Budget Officer

# City of Falls City

## MISSION STATEMENT

Create an environment that supports rural community living at its best by mixing family, work, recreation and social opportunities while providing fiscally sound, responsible municipal services.

## CITY GOALS

1. Provide municipal facilities and infrastructure to support current operations and growth.
2. Provide active leadership and support to explore, evaluate and develop public safety services.
3. Join the efforts of City Council and city staff to provide efficient and financially sustainable municipal services.
4. Broaden community understanding of City government and operations and enhance community communications.
5. Develop, implement and support community recreational, educational and cultural resources and activities.

## FALLS CITY GOALS AND OBJECTIVES

Goal	Objective	Activities	Intended Outcomes
GOAL 1: Provide municipal facilities and infrastructure to support current operations and growth.	Complete Wastewater Master Plan and develop priorities for sewer system upgrades	Evaluate options, select preferred option, evaluate financing sources and repayment options.	Develop a plan for a construction project that will address our wastewater system deficiencies.
	Identify areas of deferred maintenance to prioritize for annual budget.	Evaluate equipment and buildings, identify deficiencies and develop priorities for budgeting.	Addressing deferred maintenance over time will lend to the financial stability of the city and allow for development of new facilities that will support growth.
	Develop Capital Improvement Plan (CIP) to implement City Master Plans	Prioritize projects from master plans, assign priorities and identify potential funding sources.	to have a plan in place for capital projects and their funding sources readily available to be able to better leverage grant opportunities.
GOAL 2: Provide active leadership and support to explore, evaluate and develop public safety services.	Identify potential community-based safety programs and determine how to best implement in the City.	Work with citizens to form neighborhood watch. Work with committees to identify ways they can lend to safety. Enhance staff inspection processes.	To use community based policing to work in tandem with the Sheriff's office in order to provide a safer community with minimum additional costs.
	Increase staffing level for code enforcement and update City Code to support enforcement efforts.	Increase budget for code enforcement hours. Provide wider description of enforcement to be conducted.	Increase safety by broadening the role of the code enforcement officer to address more public health and safety issues on a proactive basis rather than strictly based on complaints.

## FALLS CITY GOALS AND OBJECTIVES

<b>Goal</b>	<b>Objective</b>	<b>Activities</b>	<b>Intended Outcomes</b>
GOAL 3: Join the efforts of City Council and City staff to provide efficient and financially sustainable municipal services.	Place the revised City Charter on ballot for voter approval.	Develop ballot title for Council approval, refer the title to the ballot for voter consideration.	Changes to the Charter are designed to support modern and efficient operations.
	Revise and update water ordinance.	Review ordinance for modern language, involve the public works committee in policy decisions.	Create a water ordinance that is easily interpreted and enforced for efficiency of service.
	Establish a City Engineer.	Explore engineering options with other cities and determine if an intergovernmental agreement is preferential to an RFP for engineering services.	Having a consistent, experienced, municipal engineer to provide consistent quality service to the public.
GOAL 4: Broaden community understanding of City government and operations and enhance community communications.	Provide informational opportunities for the public on topics of current interest and/or City operations.	Develop more web content, used Facebook for more interactive communications. Enhance newsletter content. Explore development of flash news alerts.	Allow for greater transparency and public participation. To allow the city to leverage volunteer efforts to keep staffing costs low.

## FALLS CITY GOALS AND OBJECTIVES

<b>Goal</b>	<b>Objective</b>	<b>Activities</b>	<b>Intended Outcomes</b>
GOAL 5: Develop, implement and support community recreational, educational and cultural resources and activities	Support efforts to form a Library District.	Meet with potential stakeholders. Determine level of interest. Develop a ballot title to propose to voters in 2015.	To achieve long term sustainable funding for the library.
	Develop walking/hiking map for City with points of interest.	Work with parks committee to identify walking routes and points of interest for walking maps. Work with engineer for slopes to set levels of difficulty for maps.	Allow the city to promote family friendly, low cost recreational opportunities. Increase walking and healthy activities in Falls City.

## ABOUT FALLS CITY

The City of Falls City incorporated in 1891, encompasses 1.23 square miles and sits at the base of the coast range in the heart of Polk County Oregon. Falls City is 20 miles from Salem, the state Capitol. Falls City is a small but thriving city surrounded by vast forests, vineyards, and farmland in the Mid-Willamette Valley.



The City provides a range of services, including fire protection, construction and maintenance of streets, parks, cemeteries and utility infrastructure, recreational activities and cultural events, short and long-range planning and development review, and building permits. Certain services are provided by or in cooperation with regional organizations.

The City owns its water utility and relies upon surface water for distribution. Falls City owns and operates sanitary sewer system. Electricity, telephone service, and trash disposal are provided by private businesses.

Falls City has its own school district that provides Pre K-12 services.

Planning for future land uses, civic services, and infrastructure improvements is ongoing. Falls City is in the Mid-Willamette Valley area, the economy of is based in agriculture, but is beginning to diversify.

City of Falls City Proposed Budget 2014-2015

According to Oregon Employment Department data, Falls City' top five industries by the number of employees are construction, agriculture, forestry, fishing and hunting, public administration, and retail trade.

### **WORKFORCE BY INDUSTRY**

Construction (26%)  
Manufacturing (17%)  
Agriculture, forestry, fishing and hunting (15%)  
Public administration (11%)  
Retail trade (8%)  
Transportation and warehousing (8%)  
Professional, scientific, and technical services (5%)

## **Government**

The City of Falls City operates under a home rule charter however; the charter has enumerated powers so we do not have all the same powers granted to municipal corporations by State statutes. Enumerated powers limit the City Council's power to the powers expressly listed in the charter. This affects the power to issue debt, levy taxes on real property within its boundaries, as well as other council decisions and daily operations.

Falls City is governed by a City Council comprised of an elected Mayor and six Councilors.

The City

Council exercises policy-making and legislative authority and is responsible for City legislation, adopting the budget, appointing committees, and hiring the City Administrator. The Mayor serves a two year term.

Councilors serve for four years, with two of the four Councilor's terms expiring in each biennial election.

The City Administrator and staff are responsible for carrying out the day-to-day operations of the City.

The City's fiscal year begins July 1 and ends June 30. Current information about City services and projects can be found at the website [www.fallscityoregon.gov](http://www.fallscityoregon.gov).

## Falls City Quick Facts

The People and Families of Falls City: According to Portland State University's Population Research Center the City's population on July 1, 2013 was 950 and is predicted to increase by approximately 1–3 people per year for the next several years. The population has decreased 1.01% since the year 2000. More than 43% of the population over the age of 45, this is slightly lower than the median age of the state as a whole. (Source: 2010 Census)

### Population

2013.....	950
2012.....	946
2011.....	949
2010.....	947
2000.....	966
1990 .....	818

According to the 2010 Census about 54% of Falls City adults are married and the median family income in Falls City was \$47,921.

## Housing

Falls City Housing: Much of the housing in Falls City has been designed with family life in mind.

Approximately 71% of housing is owner occupied. The City contains a few houses that have been built in recent years, but there are also older homes that lend some neighborhoods their charm. The assessed value of real property exceeded \$35 million in 2011–2012.

## City Tax Rate

\$2.9202 per \$1,000 assessed valuation (2013)

### 2012 TOP 10 TAX PAYERS

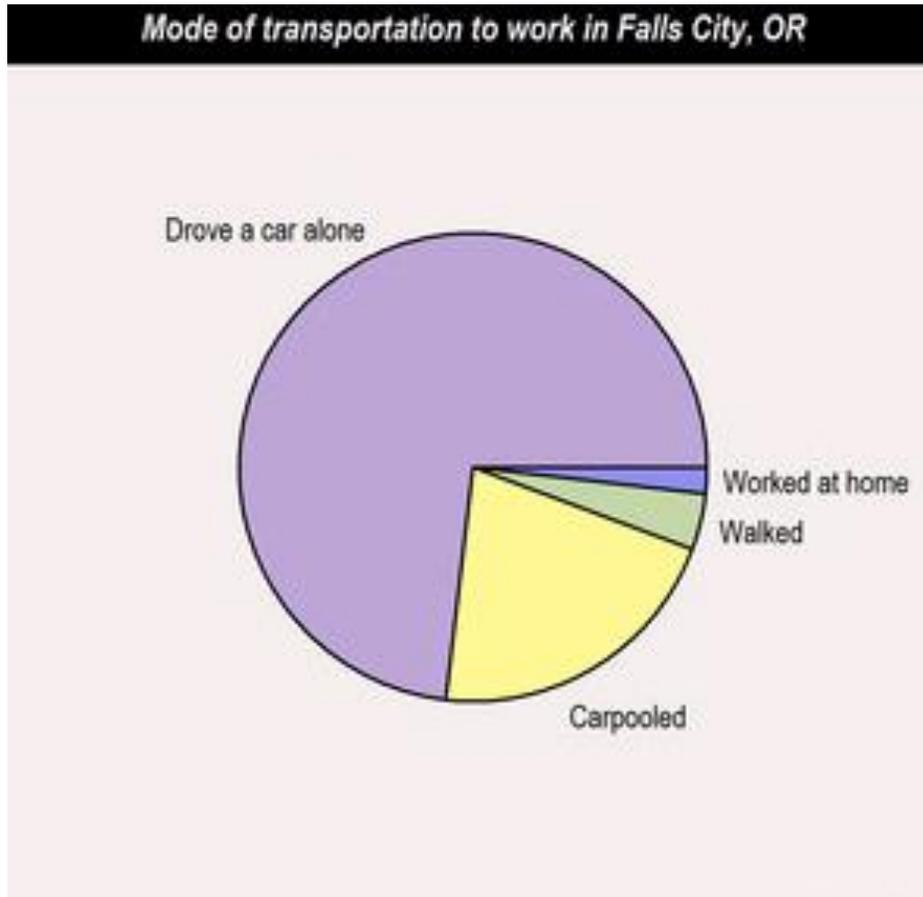
#### CITY OF FALLS CITY

OWNER NAME	TAX AMOUNT	ASSESSED VALUE	Percentage of Total Assessed Tax Value
BOWMAN RICHARD M & PATRICIA L	5,735.99	460,290	909,850
OLYMPIC COAST INVESTMENT, INC	5,043.43	424,560	430,210
FRANK JACK & CAROL, FAMILY TRUST	4,811.39	389,090	577,240
HOWARD ANN C, REVOCABLE TRUST	4,748.96	389,120	432,100
UNITED MARKET 777 INC	3,683.53	300,700	391,360
CENTURYLINK	3,410.83	315,300	315,300
FRINK KIRBY K & CATHY L	3,061.14	267,870	300,550
TROEGER STEVE H	2,898.98	232,450	313,780
RONCO BRADLEY P & KATHLEEN M	2,878.90	212,740	247,840
PACIFICORP (PP&L)	2,722.18	251,000	251,000

Source: Polk County Assessment and Taxation

## Transportation (Source: City Data)

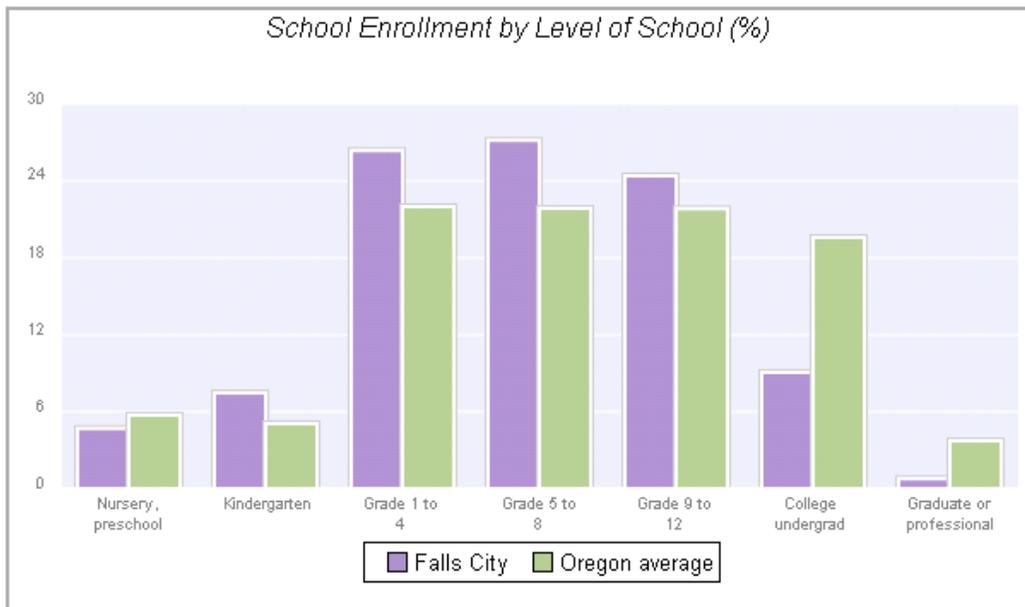
Most Falls City residents drive to work with the average commute being 30 to 60 minutes.



## Education (Source: City Data)

Falls City Education: In 2010 fewer than 9% of Falls City residents had a Bachelor's degree, compared to almost 20% of residents within the state of Oregon. Falls City school district is the only school district in the city and serves households surrounding the city as well. According to the Oregon Department of Education in 2010 the school district had a student to teacher ratio of 11.5 to 1, ensuring Falls City students receive individual attention and a quality education.

As shown in the graph below provided by citydata.com Falls City has a higher than average Pre K–12 school enrollment than other Oregon schools.



Falls City, quality of life... what you are looking for!

You would have to look a long time before you found a region with more to offer recreationally. There is great fishing, swimming, bicycling, hiking and picnicking all in our beautiful city. Close at hand, there are 4 city parks. You need not travel at all to take advantage of the view of Little Luckiamute Falls located near the center of the city. The Falls flow into the Little Luckiamute River which travels east through the city and winds its way to the Willamette River in Salem. Falls City is also host to the gateway to the Valley of the Giants, and Blackrock, one of the premier mountain biking facilities with a variety of trails and obstacles that can challenge even a professional rider.

Moreover, Polk County hosts one of America's premier wine regions with world class vineyards and tasting rooms within minutes of the City. Three beautiful golf courses abound providing a selection to satisfy anyone's taste, novice to pro, and with our temperate climate the golf courses are open year round. The region is also host to many locations for bird watching and observing local wildlife. Polk County also boasts a rich history of supporting the beer industry by growing hops.

A 90 minute drive west is the Oregon Coast, with its green headlands, crashing surf and miles of beautiful sandy beach. On your way to the beach you will travel through the Suislaw National Forest of the Oregon coast range where you can enjoy the forests. These forests are a natural habitat for native fish and wildlife species, recreational opportunities, including camping, hiking, picnicking, off-highway vehicle riding, horseback riding, fishing, hunting, swimming, bird watching, and berry picking.

You will even have the weather to enjoy it all. The Falls City area averages just 39 inches of precipitation a year. That is enough to keep things fresh and very green; but is actually less than the average rainfalls in places like Atlanta, Houston and Miami. In fact, the moderate climate makes it one of the best nursery growing areas in the United States. Our long, warm summers give way to crisp, sunny autumn afternoons. In winter, we rarely get more than a few days of snow. In spring, the surrounding farmlands come to life again and the cycle begins anew.



## THE BUDGET PROCESS

A budget as defined by Oregon State Law (Oregon Revised Statutes (ORS), Chapter 294), is a financial plan containing estimates of revenues and REQUIREMENTS for a given period or purpose, such as the fiscal year. The City is required to budget all funds and for each fund to have a balanced budget. The state of Oregon defines balanced budgets as one in which total resources, including beginning balances (Net Working Capital), current resources and debt proceeds, equal total requirements, including current year REQUIREMENTS, capital outlay, transfers, debt service and any other requirements such as debt service reserves.

As a rule, local governments in Oregon operate on a fiscal year that begins on July 1 and ends the following June 30. Falls City's budget operates on this schedule. Budgeting is critical to cities because it requires local governments to evaluate plans and establish priorities in relation to available financial resources. Also under ORS, a legally adopted budget is necessary to establish and justify a given rate and or amount of property taxes to be levied on the property within the city.

The City of Falls City's budget will accomplish each of the four major purposes of Oregon Local Budget Law (ORS 294.305 – 294.555 and 294.565) including:

- Establish standard financial procedures
- Outline programs and services in conjunction with the fiscal policy and implement those policies
- Provide methods of estimating revenue, REQUIREMENTS, and proposed tax levies
- Encourage public involvement in the budgeting process before budget adoption
- Falls City prepares and adopts its annual budget in accordance with the City Charter, Oregon Law and the Government Finance Officers Association budget guidelines.
- Before the budget can accomplish these goals a schedules for preparation is developed. This schedule is called the budget calendar.

## 2014–2015 Budget Calendar

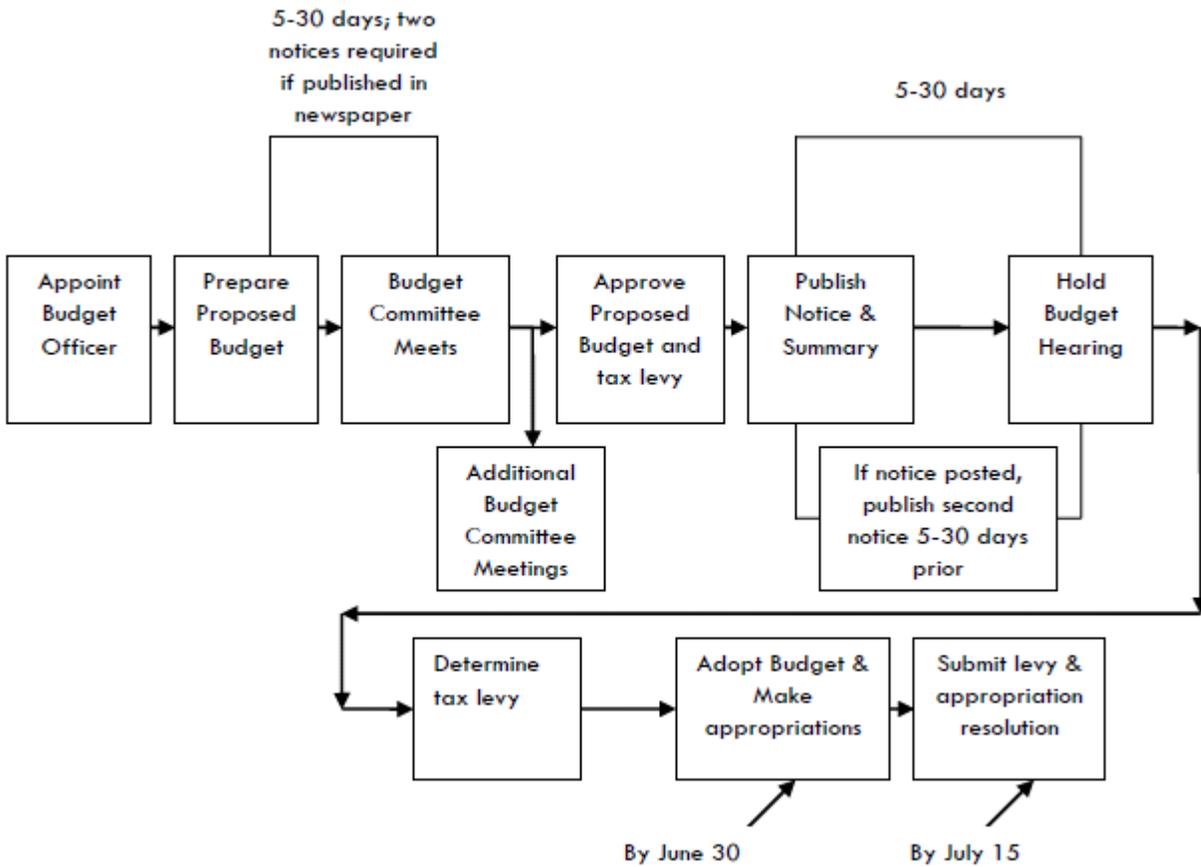
January	City Council goal setting
April 9	City Administrator prepares the budget message
April 17–May 7	Budget Committee meetings, Budget Hearing and Budget Committee approval
June 12	City Council meeting with public hearing for budget
No later than June 30	City Council adopts FY 2014–2015 Budget

In December through March, meetings are held with City staff, the Mayor, and City Council to set goals and priorities for the upcoming year. In April, a preliminary budget is prepared and presented to the Budget Committee, which, by law, comprises the Mayor, City Councilors, and seven citizen members. A summary of the recommended budget is published in the local newspaper. The City Council holds a public hearing prior to July 1, which may result in further changes. If a change will increase property taxes or increase REQUIREMENTS within a fund by more than ten percent or \$5,000, whichever is greater, the budget must be referred back to the Budget Committee. The City Council adopts the budget and levies taxes prior to June 30 each year. The adopted budget is filed with the county clerk and State of Oregon, and the Property Tax Levy is certified to the County Assessor by July 15 each year.

## The Budget Amendment Process

Oregon Budget Law allows for amendments to the City budget for reasons unforeseen at the time of adoption. The City Council may adopt resolution changes that decrease one existing appropriation and increase another. Certain changes of ten percent or more to any fund require a supplemental budget. All changes over ten percent to any fund require a supplemental budget process similar to the annual budget requiring a public hearing. Further detail may be found in ORS Chapter 294.

## The Budget Process Schematic



Oregon’s Local Budget Law is governed by Chapter 294 of the Oregon Revised Statutes (ORS 294). This law does two important things: (1) establishes the standard procedures for preparing, presenting and administering the budget, and (2) requires citizen involvement in the same. The above flowchart depicts this process

## The Budget Committee

The Budget Committee is composed of the Mayor, City Councilors, and seven citizen members appointed by the governing board.

### The appointed members:

- Must live in the City of Falls City,
- Cannot be officers, agents, or employees of the local government,
- Serve three-year terms that are staggered so that approximately one-third of the terms end each year, and
- Can be spouses of officers, agents, or employees of the Municipality.

## The Budget Basis

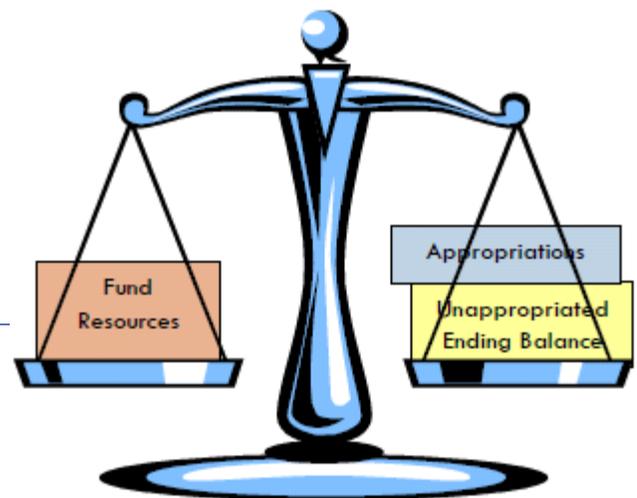
The budget is prepared using the modified cash method of accounting. This means that obligations of the City are budgeted as expenses when invoices are paid and income is recorded when received. The City of Falls City manages its finances in compliance with the modified cash basis and budget laws of the State of Oregon. During the year, requirements and revenues are closely monitored to ensure compliance with the adopted budget and state law. Quarterly financial reports will be prepared on the budgetary basis of accounting, distributed to the City Council, and the general public.

Annually, an audit is performed and filed with the State of Oregon by an independent certified public accountant. The City of Falls City publishes an annual financial report that documents the City's budgetary performance and the financial health of the City. This report compares budgeted to actual revenues and requirements, thus documenting the City's budgetary compliance.

The government-wide financial statements and the proprietary funds financial statements are reported using the economic resources measurement focus and the full modified cash basis of accounting as is the fiduciary fund financial statements. Revenues are recorded when received and expenses are recorded

City of Falls City Proposed Budget 2014–2015

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when paid. Grants and similar items are recognized as revenue as soon as received.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified cash basis of accounting. Revenues are recognized as available as soon as they are received.

Requirements are generally recorded when paid under cash accounting. Long term compensated absences are recorded only when payment made. Principal and interest on long-term debt are recorded as fund liabilities only when due, or when amounts have been accumulated in the debt service fund for payments to be made early in the following year.

## Budget Document

A budget as defined by Oregon State law is a “financial plan containing estimates of revenues and requirements for a single fiscal year.” Local governments have the option of budgeting on a 24-month biennial budget period, or by fiscal year.

The City of Falls City operates on a fiscal year beginning on July 1 and ending the following June 30.

Budgeting requires local governments to evaluate plans and priorities in light of the fiscal resources available to meet those needs.

The budget document describes how the City of Falls City’s government plans to meet the needs of the community and is a resource for citizens interested in learning more about the operations of their city government.

## Fund Accounting

For accounting purposes, a local government is not treated as a single, integral entity. Rather, a local government is viewed instead as a collection of smaller, separate entities known as “funds”. Fund accounting is different from multi-company commercial

accounting. Fund accounting encompasses most aspects of commercial accounting. However, it goes beyond the requirements of a commercial system both in form and function.

A fund is a fiscal and accounting entity with self-balancing accounts to record cash and other financial resources, related liabilities, balances and changes, all segregated for specific activities and objectives.

All of the City of Falls City's funds are appropriated with the exception of closed funds which are no longer used because their reason for use has changed or expired. Historical information about these funds are included in the budget document.

**Major Funds** represent the significant activities of the City of Falls City and basically include any fund whose assets, liabilities, revenues, or requirements/expenses of that individual governmental or enterprise fund are on a reoccurring basis at least 10 percent of the corresponding total (assets, liabilities, and so forth) for all funds of that category or type (that is, total governmental or total enterprise funds), and total assets, liabilities, revenues, or requirements/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds (business type funds) combined. All other funds are non-major funds.

**Governmental Funds** are supported by tax revenues, user fees, franchise fees, intergovernmental payments and other revenues. The accounting for a governmental-type activity focuses on available resources and the near-term demands upon them.

General Fund (Major Fund): This fund accounts for the general services provided by the City and Council.

Revenue is primarily generated through property taxes, state shared revenues, franchise fees, fines, fees and permits and grants.

The General Fund includes the following departments:

Fire

Library

City Council

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Administration  
Municipal Court  
Parks and Cemeteries  
Other/ Non Departmental/ Debt

Administrative and occupancy costs for city hall and other facilities are paid through charges allocated to the other funds for the following services based upon the cost to the department for using these services; administrative and financial services, risk management, and building usage. The costs of these services are at full staff cost, thereby providing more accurate costs of providing services. These appear as “allocated” costs in the respective funds.

The basis for allocation is determined on a number of factors depending upon the individual charge to be allocated. Some of the factors used are amount of department budget, number of staff, and time spent.

Activity for the administration, human resources, financial services and information technology are accounted for in this fund. Revenues are generated through user charges for the cost of providing the services.

Requirements are for personnel services.

**Transportation Funds** are supported by state and county gas tax revenues, contract payments, miscellaneous other revenues and include the following:

Street and Pathways Fund (Non-Major Fund): The Street and Pathways Fund provide the accounting for Streets and Pathways programs. The Streets and Pathways program includes repair, construction and maintenance of streets and pathways. No public works staff are funded in the Streets and Pathways Fund. Use of other departmental staff are charge through allocations to the general fund and the various enterprise funds. Funding sources include state highway gas tax, contributions and sharing.

**Enterprise fund** is a fund established to account for operations, including debt service that are financed and operated similarly to private businesses where the intent is the service is self-sufficient, with all costs supported predominantly by user charges. The City maintains two Enterprise Funds to accounts for Water, and Sewer, water activities.

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Enterprise fund revenues are restricted to be spent only on enterprise activities relating to their revenue source. For example water rate revenue can only be spent on water activities and projects.

**Water Fund (Major Fund):** This fund accounts for the operation of the City's water utility and engineering services. The principal sources of revenue are user fees. Requirements are for the operation, administration, maintenance, system betterments and expansion of the system.

**Sanitary Sewer Fund (Major Fund):** This fund accounts for the operation of the City's sewage utility. The principal sources of revenue are user fees. Requirements are for operation, administration, maintenance, system betterments and expansion of the system.

## Fund Guide

### Active Funds

1. General Fund (Major Fund)
  - City Council
  - Library
  - Court
  - Fire
  - Parks and Cemeteries
  - Admin
  - Other/Non Departmental
2. Water Fund (Major Fund)
3. Sanitary Sewer Fund (Major Fund)
4. Streets and Pathways Fund (Major Fund)
5. Community Development Revolving Loan Fund (Major Fund)
6. Wagner Library 80% Fund (Non-Major Fund)
7. Wagner Library 20% Fund (Non-Major Fund)

### Closed Funds

8. Small City Allotment Grant Fund (Non-Major Fund)
9. Sewer Master Plan Fund (Non-Major Fund)
10. City Utility Reserve Fund (Non-Major Fund)
11. Heritage Grant Fund(Non-Major Fund)
12. Cemetery Fund (Non-Major Fund)
13. Court Fund (Non-Major Fund)
14. FEMA Grant Fund (Non-Major Fund)
15. State Revenue Sharing Fund(Non-Major Fund)
16. Water Debt Fund (Non-Major Fund)
17. Sewer Debt Fund (Non-Major Fund)
18. Community Center Grant Fund (Non-Major Fund)
19. Equipment Fund (Non-Major Fund)

## Use of Funds by Department

Department or  
Division

	General Fund	Water Fund	Sewer	Street and Pathways	Community Development	Wagner Library Revolving Loan	Wagner Library 80%	Wagner Library 20%
<b>Administration</b>	x							
<b>Fire</b>	x							
<b>Municipal Court</b>	x							
<b>Library</b>	x					x	x	
<b>Water</b>		x						
<b>Sewer</b>			x					
<b>Streets</b>				x				
<b>Parks</b>	x							

## SUMMARY OF FINANCIAL MANAGEMENT POLICY

Falls City Financial Policies provide a basic framework for the overall financial management of the city. The policies represent a foundation to address changing circumstances and conditions, and assist in the decision making process. The financial policies represent guidelines for evaluating both current activities and proposals for future programs.

The fiscal policies reflect long-standing principles and practices, which have enabled the city to maintain financial stability. It is intended the policies be reviewed periodically so the guidelines represent a realistic, current framework for public policy decisions.

The following information provides a summary list of the current fiscal policies:

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**Accounting Policies:** These policies guide the maintenance of accounting records; require the performance of the annual external, independent audit and guide financial reporting requirements.

**Asset Management:** These policies set the responsibility for control of assets, eligible investments and the objectives of asset management.

**Budget Policies:** The budget policies state the City's budgeting philosophy, set the requirements for compliance with local budget law and discusses the elements of the city budget. The state of Oregon defines balanced budgets as one in which total resources, including beginning balances (Net Working Capital), current resources and debt proceeds, equal total requirements, including current year REQUIREMENTS, capital outlay, transfers, debt service and any other requirements such as debt service reserves.

**Capital Improvement and Land Acquisition Policies:** This set of policies defines the Capital Improvement Program and discusses preparation and financing as well as monitoring of the capital budget. These policies also set the scope of the approval process for land acquisitions.

**Debt Management Policies:** The debt management policies outline the city's uses for debt, financing alternatives, credit ratings and allowable debt limits.

**Revenue Management Policies:** These policies set the general guidelines for revenue management including diversification of revenue sources, implementation of System Development Charges, User Fees, Utility Rates and other charges.

## FINANCIAL GOALS

The city has developed a series of financial goals to support the financial planning process and to address the long term financial impacts of the current and proposed

operating budgets, the capital budget, the investment policies and cash management policies, programs and assumptions. The goals are to also provide ongoing financial stability of the city and to maximize the benefit to the public.

The financial goals of the City include but are not limited to:

1. Achieve a more stable financial basis. The overall strategy is to achieve a diversified base of revenue sources, equitably administered for the long-term stability of the City. Among the objectives is to seek voter approval of additional property tax levies for support of police, fire and other general services of the City. The recently completed utility rate and system development charge study sets the City's utilities on a firm financial basis for the first time in years.
2. Increase the ratio of commercial/industrial assessed valuation relative to residential valuation. Currently residential taxpayers bear a disproportionate burden (74%) of the tax liability. The average assessed valuation per capita is the lowest in the Portland metropolitan area.
3. To generate safety of investments. Each investment transaction will be undertaken in a manner that seeks to ensure the preservation of capital and avoidance of losses through securities defaults, erosion of market value or other risks. The amount of funds invested in any single financial institution will be limited to the amount covered by federal insurance (current limit is \$100,000).
4. Maintain liquidity. The City's Investment Officer (Administrator) matches the City's investment portfolio with its cash flow requirements. Due to the changing requirements of cash flow caused by factors not totally within the control of the City's Investment Officer, the ability to convert security into cash must be considered.

5. Attain maximum yield. Investments of the city are acquired in a manner designed to attain the maximum rate of return through all budget and economic cycles, taking into account constraints on investment instruments, cash flow characteristics of transactions and safety of principal.
6. Report regularly. On a monthly basis the Administrator prepares a report for the City Administrator listing the city's investments as well as the performance of those investments (yields, gains, losses, etc.) On a quarterly basis the city's investment performance is presented to the City Council by the Administrator.
7. Establish equitable rates and charges for service. Utility rates and charges for service must be set as low as possible, yet sufficient to provide for the long term sustainability of the utility systems and city services.
8. Maintain reserve levels. Cash reserves are a necessary and appropriate part of prudent utility management practices. The City's financial accounting system maintains separate accounting of restricted and unrestricted operating and capital cash reserves for each utility. The following are reserve level goals for the utility enterprise funds.
9. Operating Reserve: Operating reserves are designed to provide a liquidity cushion to ensure that adequate cash working capital will be maintained to deal with significant cash balance fluctuations, such as seasonal billings and receipts, unanticipated cash operating expenses or lower than expected revenue collections. Target reserves are 90 days of operating expenses (24%) for the Water utility and 60 (16%) days of operating expenses for the wastewater and street utilities.

Capital Contingency Reserve: The capital fund holds debt proceeds, SDC revenues, system development funding from rates, and any transfers of cash reserves from the operating fund. A capital contingency reserve is

intended to provide a cushion against unanticipated capital projects and/or capital cost overruns. The goal is to maintain 1% to 2% of system fixed assets.

Restricted Bond Reserve: When revenue bonds are issued bond writers require a utility establish as restricted cash reserve typically equal to one year's debt service payment (principal and interest) for each bond issue. The goal is to meet this requirement. Designation or improvement of a community's bond rating reflects the overall health of the organization.

9. Achieve A3 Bond Rating. The bond rating performs the isolated function of credit risk evaluation. The bond rating is often the single most important factor affecting the interest cost on bonds. The factors considered when a bond rating is assigned are economy, debt structure, financial condition, demographic factors and the management practices of the governing body and administration. The more credit worthy a city is, the lower the interest rate, and the greater the savings to the city. The City does not have a current bond rating. Designation of a community's bond rating reflects the overall financial health of the organization. The City intends to seek a bond rating when the next general obligation bond is issued, following voter approval.

## DEBT SERVICE OBLIGATIONS

Legal Debt Margin for Falls City: State law limits municipal debt to no more than three percent of the real market value of all taxable property within its boundaries with a couple exceptions. First, debt cash funds and sinking funds may be applied to reduce the level of principal outstanding. Second, the limitation does not apply to water, sanitary sewer (wastewater) or surface water management or local improvement district debt.

As of July 1, 2013 the Real Market Value is estimated to be \$35,023,798. The legal debt margin of 3% will be \$1,050,713 and outstanding debt controlled by this limit is \$0.

### LEGAL DEBT MARGIN

The following table summarizes the City's legal debt margin:

Debt Service Obligations		
True Cash Value (1)	\$ 35,023,798	
	x 3%	
General Obligation Debt Limit (2)	\$ 1,050,713.94	
Gross Bonded Debt Subject to Limitation	0	
Legal Debt Margin for Future Indebtedness	\$ 1,050,713.94	
Total net debt applicable to the limit as a percentage of debt limit		0%

Fiscal Year	True Cash Value	Debt Limit	Total debt applicable to limit	Legal Debt Margin	Total net debt applicable to the limit, as a percentage of the debt limit
2010	34,627,529	1,038,825.87	0	1,038,825.87	0%
2011	35,613,779	1,068,413.37	0	1,068,413.37	0%
2012	35,487,685	1,064,630.55	0	1,064,630.55	0%
2013	35,023,798	1,050,713.94	0	1,050,713.94	0%

Sources:

(1) From Polk County Assessment and Taxation

(2) ORS 257.004 provides a debt limit of 3% of the true cash value of all taxable property within the City boundaries

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## RATIOS OF OUTSTANDING DEBT BY TYPE

Debt type:	2011	2012	2013
<b>Governmental Activities</b>			
General Obligation Bonds	0	0	0
Special Assessment Bonds	0	0	0
2008 Fire Truck Loan	25,000	25,000	25,000
2010 Polk County Community Capital Leases	63,014	61,141	59,568
	0	0	0
<b>Business Type Activities</b>			
Revenue Bonds Series 2000	1,048,747	1,030,467	1,011,365
1993 Sewer System Bonds	23,016	1,124	-
<b>Totals</b>			
Total Primary Government	1,159,777	1,117,732	1,096,203
Per Capita	1,222	1178	1153
Population	949	949	950

Falls City currently has no general obligation bond debt.

### Debt Summaries Major Funds

	2011-2012 Actual	2012-2013 Actual	2013-2014 Budget	2014-2015 Budget
<b>General Fund</b>				
Principal	2,519	1,925	7,000	6,944
Interest	593	593	1,137	1,451
<b>Total Debt</b>	<b>3,112</b>	<b>2,518</b>	<b>8,137</b>	<b>8,395</b>

<b>Water Fund</b>				
Principal	18,279 *	21,799*	19,962	20,860
Interest	47,194*	43,674*	45,511	61,635
<b>Total Debt</b>	<b>65,473*</b>	<b>65,473*</b>	<b>65,473</b>	<b>65,473</b>

**Total Major Fund Debt**                    \$    68,585\*    \$    67,991\*    \$    73,610    \$    73,868

\*These amounts are reflected in the Water Debt Fund because that is the location those payments were budgeted at that time.

## CAPITAL EXPENDITURES

Capital Expenditures include all anticipated expenditures for individual items with a cost greater than \$5,000 and a useful life expectation of one year or more. Purchases that do not fit this description are not considered Capital Outlay items.

The Capital Improvement Program (CIP) consists of a list of future facilities and infrastructure construction projects, major repair or facilities maintenance projects.

- Facilities include any structures or properties owned by the city, the land upon which the facility is situated for the provision of city services, and the initial furniture, fixtures, equipment and apparatus necessary to put the facility in service. Facilities include, but are not limited to the following: administrative offices, parks, service centers, and storage yards, recreation centers, libraries and water and sewer related structures.
- Infrastructure includes permanently installed facilities, generally placed underground or at-grade, which form the basis for provision of city services. Typically included are thoroughfares, bike paths, sidewalks, bridges, water and sewer lines, and storm sewers.
- Equipment used in performing city business. This includes, but is not limited to fire trucks, dump trucks, tractors, lawn mowers and vehicles for administrative use.

This year \$130,731 in capital expenditures are budgeted. This equates to 7 % of the overall budget. The details of these projects can be found in the capital section of each fund planning to make expenditures. This year the capital expenditures are non-recurring costs that will not have significant long term impacts to service.

## Changes in Personnel City Levels

Full Time Equivalents	2011-12 Adopted Employees	2012-13 Adopted Employees	2013-14 Adopted Employees	2014-2015 Proposed Employees	Range (\$'s) Minimum- Maximum
City Administrator	1	1	1	1	\$ 57,370
City Clerk	1	1	1	1	\$ 34,990
Assistant City Clerk	0.4	0.4	0	0	\$ -
Finance Director	0.4	0.4	0	0	\$ -
Public Works Director	0	1	0	0	\$ -
Public Works Lead Worker	1	1	1	1	\$ 42,115
Public Works Worker	1	1	1	1	\$ 36,760
Code Enforcement Officer	0.13	0.13	0.13	0.2	\$ 6,000
Municipal Judge*	0	0	0	0	\$ 6,000
Fire Chief	0	0	0	0.10	\$ 4,200
Librarian	0	0	0	0.75	\$ 30,000
<b>TOTAL</b>	<b>4.93</b>	<b>5.93</b>	<b>4.13</b>	<b>5.05</b>	<b>\$ 183,235</b>
<b>Grand Total Employee Count</b>	<b>4.93</b>	<b>5.93</b>	<b>4.13</b>	<b>5.05</b>	

This number is based on budgeted positions, not year-end employee count.

\* On call

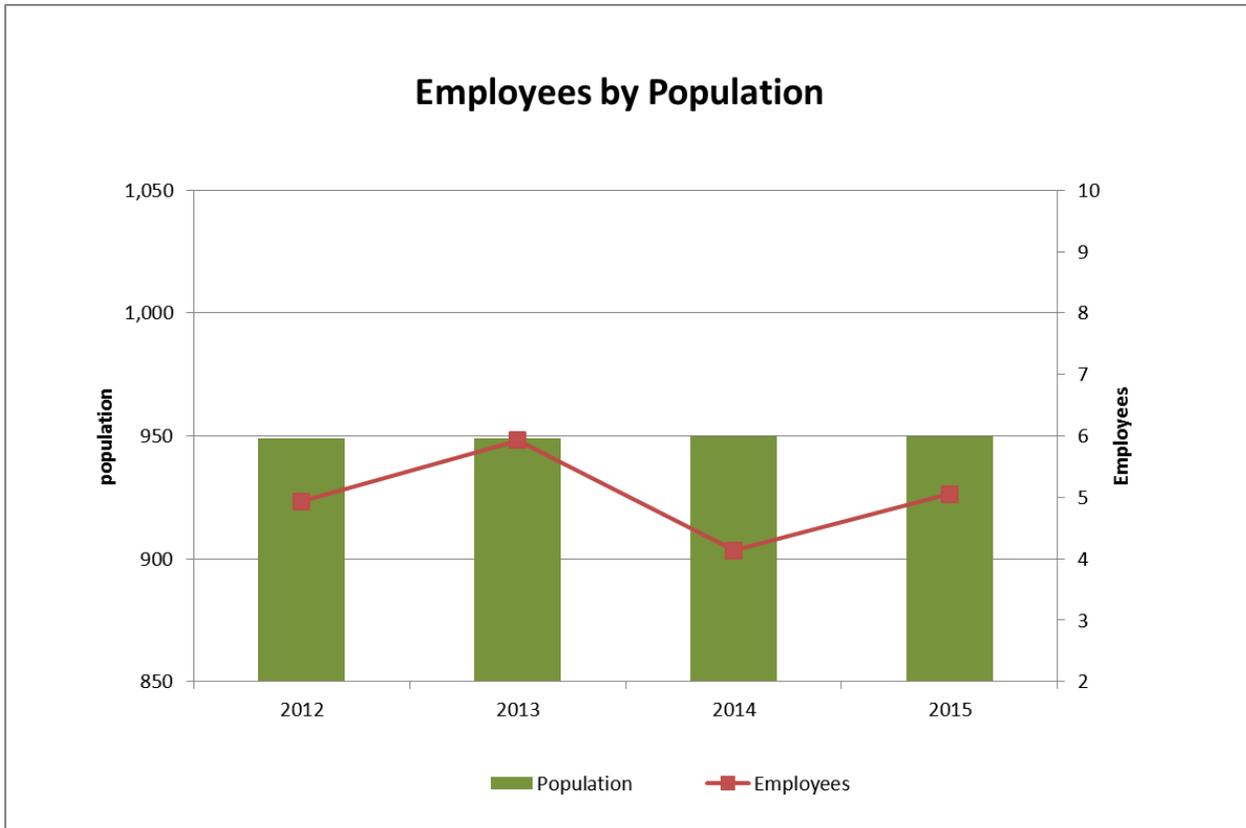
This year the Fire Chief will become a minimal part time paid employee with no benefits.

The Code Enforcement Officer position will increase in hours from 5 hours per week to 8 hours per week.

The Municipal Judge is an on call employee who due to the number of hours worked in other cities is eligible for payments to PERS.

A Librarian position was added in anticipation of the City assuming future operations of the Wagner Community Library.

City of Falls City Proposed Budget 2014–2015



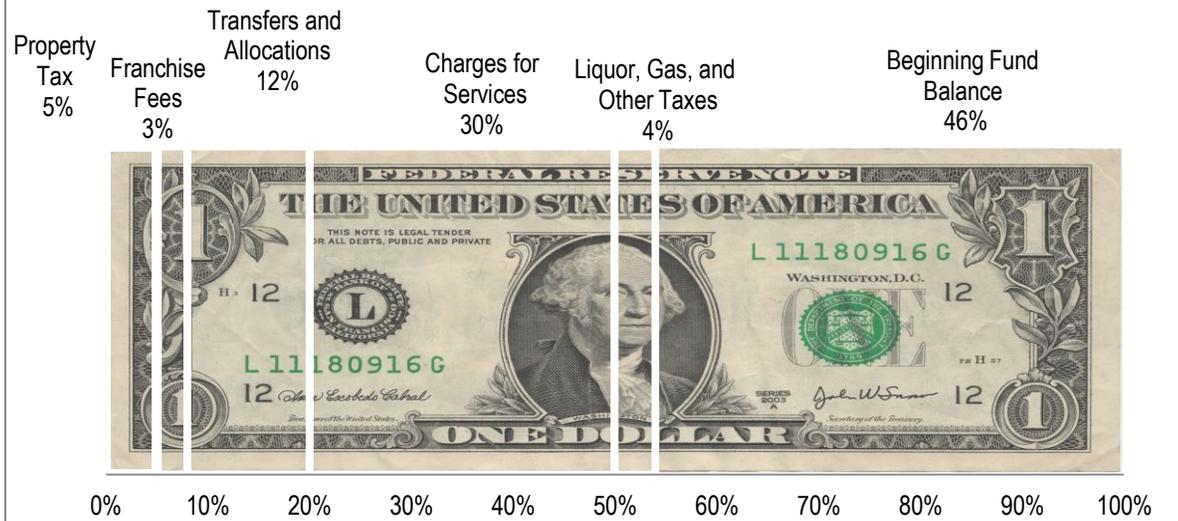
## POPULATION

While the population of Falls City has been holding steady and the number of services has increases the number of employees has decreased. As the chart below indicates, Falls City continues to provide city services with a limited number of staff. In the Fiscal Year 2014–2015 this number equated to 188 citizens per employee. As the number of citizens to employee ratio grows it becomes even more challenging to provide the essential services citizens increasingly depend upon.

### **City Wide Financing Sources Summary (All Funds)**

	2011-2012 Actual	2012-2013 Actual	2013-2014 Budget	2014-2015 Budget
Beginning Fund Balance	695,604	636,672	982,420	857,153
Revenues:				-
Property Tax	107,217	108,375	100,900	99,400
Other Taxes	76,861	76,262	72,100	72,100
Licenses and Permits	2,666	3,630	4,100	2,800
Intergovernmental Revenues	9,236	5,895	4,000	4,000
Charges for Services	307,758	323,678	387,960	404,530
Fines And Forfeitures	-	-	200	200
Franchise Fees	53,234	50,637	49,500	48,700
System Development Charges	-	-	-	-
Transfers and Allocations	101,297	73,273	292,330	233,485
Other Financing Sources	48,482	65,754	38,535	149,631
<b>Total Revenue</b>	<b>1,402,355</b>	<b>1,344,176</b>	<b>1,932,045</b>	<b>1,871,999</b>
Expenditures:				
Personal Services	289,486	249,806	278,663	362,934
Materials and Services	253,117	257,564	505,445	466,435
Capital	7,791	106	144,701	130,731
Transfers	87,673	73,273	236,680	242,610
Debt	81,722	80,892	72,192	73,868
Other	-	-	-	-
<b>Total Expenditures</b>	<b>719,789</b>	<b>661,641</b>	<b>1,237,681</b>	<b>1,276,578</b>
<b>Ending Fund Balance</b>	<b>682,566</b>	<b>682,535</b>	<b>694,364</b>	<b>595,421</b>

## Where Does the Money Come From?



### Falls City 2014-2015 Summary Major Revenues and Expenditures

	General Fund	Water Fund	Sanitary Sewer Fund	Street Fund	Community Development Revolving Loan	Non-Major Funds	Total Funds
Beginning Fund Balance	105,000	96,700	24,500	61,244	77,864	491,845	857,153
Revenues:							
Property Tax	99,400	-	-	-	-	-	99,400
Other Taxes	19,600	-	-	52,500	-	-	72,100
Licenses and Permits	2,800	-	-	-	-	-	2,800
Intergovernmental Revenues	4,000	-	-	-	-	-	4,000
Charges for Services	630	264,450	103,500	-	-	35,950	404,530
Fines And Forfeitures	200	-	-	-	-	-	200
Franchise Fees	48,700	-	-	-	-	-	48,700
System Development Charges	-	-	-	-	-	-	-
Transfers	145,626	38,650	49,209	-	-	-	233,485
Other Financing Sources	122,131	-	-	-	27,500	-	149,631
<b>Total Revenue</b>	<b>548,087</b>	<b>399,800</b>	<b>177,209</b>	<b>113,744</b>	<b>105,364</b>	<b>527,795</b>	<b>1,871,999</b>
Expenditures:							
Personal Services	227,657	70,277	65,000	-	-	-	362,934
Materials and Services	265,990	79,740	58,230	35,900	105,364	26,575	571,799

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Capital	200	15,437	2,094	13,000	-	100,000	130,731
Transfers	27,642	70,923	38,461	38,448	-	67,136	242,610
Debt	8,395	65,473	-	-	-	-	73,868
Other	-	-	-	-	-	-	-
<b>Total Expenditures</b>	<b>529,884</b>	<b>301,850</b>	<b>163,785</b>	<b>87,348</b>	<b>105,364</b>	<b>193,711</b>	<b>1,381,942</b>
Ending Fund Balance	18,203	97,950	13,424	26,396	-	334,084	490,057
Unappropriated &Contingency/Ending Fund Balance	18,203	97,950	13,424	26,396	-	334,084	490,057
Net Change in Fund Balance	(86,797)	1,250	(11,076)	(34,848)	(77,864)	(157,761)	(367,096)
Percentage of Change	-83%	1%	-45%	-57%	-100%	-32%	-43%

Fund Balance is generally defined as the difference between the fund's assets and liabilities. An adequate fund balance is necessary for numerous reasons, such as to have funds available for unexpected events, to maintain or enhance the city's financial position.

**EXPLANATION OF CHANGES IN FUND BALANCES:**

*This year staff has chosen to hold more funds in contingency to allow the City greater financial flexibility which attributes to the reduction of fund balance in most funds. Other contributing factors are noted below.*

**General Fund:** Increasing cost of providing basic services with limited revenue growth has caused the ending fund balance to shrink.

**Water Fund:** Increase in fund balance is due to the proposed rate increase this fiscal year.

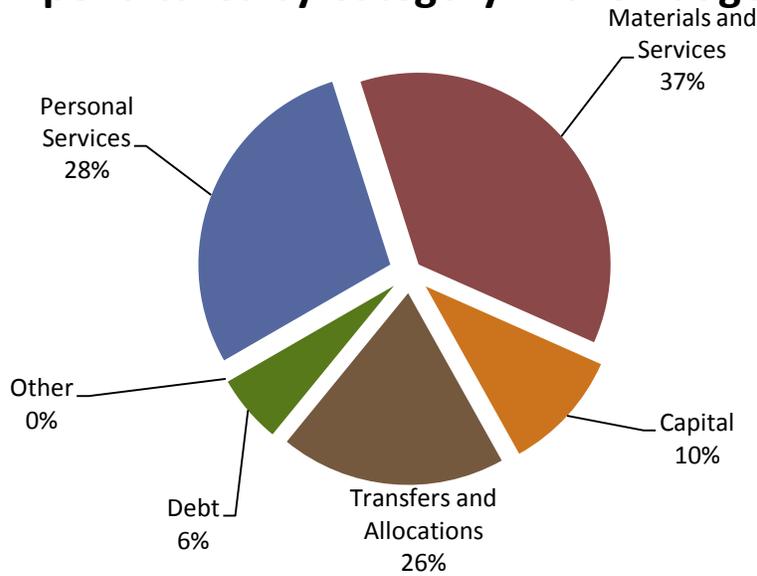
**Sanitary Sewer Fund:** Rates are not sufficient to pay for operations and this draws down the fund balance.

**Street Fund:** No contribution from the General Fund along with increased street maintenance will draw down the fund balance this year

**Community Development Revolving Loan Fund:** Each year we anticipate loaning the entire available balance, which would indicate a decrease in fund balance.

**Non-Major Funds:** The Wagner Library Funds are will be making transfers to the Library department within the General Fund for operations.

## 2014-2015 Expenditures by Category Entire Budget



### General Fund Financing Sources Summary

	2011- 2012 Actual	2012-2013 Actual	2013-2014 Budget	2014-2015 Budget	Explanation of Variance
Beginning Fund Balance	110,588	111,302	115,338	105,000	
Revenues:					
Property Tax	100,836	103,709	100,900	99,400	
Other Taxes	17,762	16,332	19,600	19,600	
Licenses and Permits	2,666	3,630	4,100	2,800	
Intergovernmental Revenues	9,236	5,895	4,000	4,000	
Charges for Services	1,676	1,287	730	630	
Fines And Forfeitures	-	-	200	200	
Franchise Fees	53,234	50,637	49,500	48,700	
System Development Charges	-	-	-	-	
Transfers and Allocations	-	-	114,751	145,626	
Other Financing Sources	7,381	5,507	3,725	122,131	1
<b>Total Revenue</b>	<b>303,379</b>	<b>298,299</b>	<b>412,844</b>	<b>548,087</b>	

Expenditures:

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Personnel Services	71,754	76,562	147,636	227,657	2
Materials and Services	112,738	96,078	143,875	265,990	2
Capital	-	-	8,638	200	
Transfers	12,700	7,800	27,642	27,642	
Debt	2,519	2,519	6,719	8,395	
Other	-	-	-		
<b>Total Expenditures</b>	<b>199,711</b>	<b>182,959</b>	<b>334,510</b>	<b>529,884</b>	
<b>Ending Fund Balance</b>	<b>103,668</b>	<b>115,340</b>	<b>78,334</b>	<b>18,203</b>	

Explanations of Variances:

1. A loss of grant revenue for certain fire services and library services reduce the other financing sources.
2. The addition of the Fire Chief and Librarian positions add to personnel services

## Water Fund Financing Sources Summary

	2011-2012 Actual	2012-2013 Actual	2013-2014 Budget	2014-2015 Budget	Explanation of Variance
Beginning Fund Balance	30,381	14,688	38,441	96,700	3
Revenues:					
Property Tax	-	-	-	-	
Other Taxes	-	-	-	-	
Licenses and Permits					
Intergovernmental Revenues					
Charges for Services	210,875	225,291	251,850	264,450	
Fines And Forfeitures					
Franchise Fees					
System Development Charges					
Transfers and Allocations	3,640	-	108,447	38,650	1
Other Financing Sources	50	325	-		
<b>Total Revenue</b>	<b>244,946</b>	<b>240,304</b>	<b>398,738</b>	<b>399,800</b>	
Expenditures:					
Personnel Services	111,327	87,719	66,886	70,277	
Materials and Services	51,458	48,670	108,550	79,740	2
Capital	-	-	15,437	15,437	
Transfers	67,473	65,473	86,910	70,923	1
Debt	-	-	65,473	65,473	
Other	-	-			
<b>Total Expenditures</b>	<b>230,258</b>	<b>201,862</b>	<b>343,256</b>	<b>301,850</b>	
<b>Ending Fund Balance</b>	<b>14,688</b>	<b>38,442</b>	<b>55,482</b>	<b>97,950</b>	

### Explanations of Variances:

1. Fewer transfers are required to allocate costs to and from other funds.
2. Less funding is being allotted for professional services such as attorney services.
3. Including Debt services in this fund cause an increase in beginning fund balance due to carrying over debt reserve.

## Sanitary Sewer Financing Sources Summary

	2011-2012 Actual	2012-2013 Actual	2013-2014 Budget	2014-2015 Budget	Explanation of Variance
Beginning Fund Balance	34,688	32,707	38,441	24,500	1
Revenues:					
Property Tax	-	-	-	-	
Other Taxes	-	-	-	-	
Licenses and Permits	-	-	-	-	
Intergovernmental Revenues	-	-	-	-	
Charges for Services	95,207	97,100	99,450	103,500	2
Fines And Forfeitures	-	-	-	-	
Franchise Fees	-	-	-	-	
System Development Charges	-	-	-	-	
Transfers and Allocations	7,984	-	51,887	49,209	
Other Financing Sources	221	58	-	-	
<b>Total Revenue</b>	<b>138,100</b>	<b>129,865</b>	<b>189,778</b>	<b>177,209</b>	
Expenditures:					
Personnel Services	59,615	47,954	64,141	65,000	
Materials and Services	43,316	43,470	57,430	58,230	
Capital	-	-	2,094	2,094	
Transfers	500	-	51,166	38,461	
Debt	-	-	-	-	
Other	-	-	-	-	
<b>Total Expenditures</b>	<b>103,431</b>	<b>91,424</b>	<b>174,831</b>	<b>163,785</b>	
<b>Ending Fund Balance</b>	<b>34,669</b>	<b>38,441</b>	<b>14,947</b>	<b>13,424</b>	

### Explanations of Variances:

1. Rates are not sufficient to cover operational costs.
2. Rate increase in 2013 will increase revenue in 2014

**Community Development Revolving Loan Financing Sources Summary**

	2011-2012 Actual	2012-2013 Actual	2013-2014 Budget	2014-2015 Budget	Explanation of Variance
Beginning Fund Balance	248,708	203,344	225,864	77,864	1
Revenues:					
Property Tax					
Other Taxes					
Licenses and Permits					
Intergovernmental Revenues					
Charges for Services					
Fines And Forfeitures					
Franchise Fees					
System Development Charges					
Transfers and Allocations					
Other Financing Sources	28,028	25,963	31,500	27,500	
<b>Total Revenue</b>	<b>276,736</b>	<b>229,307</b>	<b>257,364</b>	<b>105,364</b>	
Expenditures:					
Personnel Services	-	-	-	-	
Materials and Services	73,392	3,443	257,364	105,364	1
Capital	-	-	-	-	-
Transfers	-	-	-	-	
Debt	-	-	-	-	
Other	-	-	-	-	
<b>Total Expenditures</b>	<b>73,392</b>	<b>3,443</b>	<b>257,364</b>	<b>105,364</b>	
<b>Ending Fund Balance</b>	<b>203,344</b>	<b>225,864</b>	<b>-</b>	<b>-</b>	

Explanations of Variances:

1. Each year it is assumed all revolving funds could be loaned, loans made vary year to year based on qualified applications.

## **Street and Pathway Financing Sources Summary**

	2011-2012 Actual	2012- 2013 Actual	2013-2014 Budget	2014-2015 Budget	Explanation of Variance
Beginning Fund Balance	15,080	13,367	24,721	61,244	1
Revenues:					
Property Tax	-	-	-	-	
Other Taxes	51,477	51,616	52,500	52,500	
Licenses and Permits	-	-	-	-	
Intergovernmental Revenues	-	-	-	-	
Charges for Services	-	-	-	-	
Fines And Forfeitures	-	-	-	-	
Franchise Fees	-	-	-	-	
System Development Charges	-	-	-	-	
Transfers and Allocations	7,200	7,800	8,965	-	
Other Financing Sources	300	151	-	-	
<b>Total Revenue</b>	<b>74,057</b>	<b>72,934</b>	<b>86,186</b>	<b>113,744</b>	
Expenditures:					
Personnel Services	35,592	29,547	-	-	
Materials and Services	24,598	18,666	30,200	35,900	2
Capital	-	-	10,094	13,000	-
Transfers	500	-	33,096	38,448	
Debt	-	-	-	-	
Other	-	-	-	-	
<b>Total Expenditures</b>	<b>60,690</b>	<b>48,213</b>	<b>73,390</b>	<b>87,348</b>	
<b>Ending Fund Balance</b>	<b>13,367</b>	<b>24,721</b>	<b>12,796</b>	<b>26,396</b>	

### Explanations of Variances:

1. Street allocations made in FY2013 caused the increase in beginning fund balance.
2. Increase in projected street maintenance in this fiscal year

**Other Non Major Funds Financing Sources Summary\***

	2011-2012 Actual	2012-2013 Actual	2013-2014 Budget	2014-2015 Budget	Explanation of Variance
Beginning Fund Balance	256,159	261,264	539,615	491,845	1
Revenues:					
Property Tax	6,381	4,666	-	-	
Other Taxes	7,622	8,314	-	-	
Licenses and Permits	-	-	-	-	
Intergovernmental Revenues	-	-	-	-	
Charges for Services	-	-	35,930	35,950	
Fines And Forfeitures	-	-	-	-	
Franchise Fees	-	-	-	-	
System Development Charges	-	-	-	-	
Transfers and Allocations	82,473	65,473	8,280	-	
Other Financing Sources	12,502	33,750	3,310	-	
<b>Total Revenue</b>	<b>365,137</b>	<b>373,467</b>	<b>587,135</b>	<b>527,795</b>	
Expenditures:					
Personnel Services	11,198	8,024	-	-	
Materials and Services	21,007	50,680	165,390	26,575	2
Capital	7,791	106	108,438	100,000	3
Transfers	6,500	-	37,866	67,136	
Debt	79,203	78,373	-	-	
Other	-	-	-	-	
<b>Total Expenditures</b>	<b>125,699</b>	<b>137,183</b>	<b>311,694</b>	<b>193,711</b>	
<b>Ending Fund Balance</b>	<b>239,438</b>	<b>236,284</b>	<b>275,441</b>	<b>334,084</b>	

**This summary includes the following non-major funds:**

Court Fund	Water Debt Fund
Cemetery Management Fund	Small City Allotment Grant Fund
FEMA Grant	Sewer Master Plan Fund
Heritage Grant Fund	Equipment Fund
State Revenue Sharing Fund	Utility Reserve Fund
Wagner 80%Fund	Community Center Grant
Wagner 20%Fund	

**Non Major Funds tend to change from year to year based on expenditures.**

Explanations of Variances:

1. Fund balances vary year to year due to several single use grant revenue sources
2. Transfers to the General Fund for Library operations are the only transfers this year.
3. Funds allotted to capital projects vary from year to year based on project costs.

## Property Tax Summary

	Actual 2012-2013	Budget 2013-2014	Proposed 2014-2015	Adopted 2014-2015
Assessed Valuation(2000-01 base year)	\$ 35,613,779	\$ 35,487,675	\$ 35,023,798	\$ 35,023,798
Permanent Tax Rate Per \$1,000 AV	\$ 2.9202	\$ 2.9202	\$ 2.9202	\$ 2.9202
General Fund Tax*	\$ 103,999	\$ 103,631	\$ 102,276	\$ 102,276
General Fund Tax Budget	\$ 97,425	\$ 96,400	\$ 96,400	\$ 96,400
Bonded Debt* (Property Tax outside of Permanent Tax Rate)	\$ 5,997	0	0	0
Estimated Tax Rate per \$1,000 AV – Debt	\$ 4207	0	0	0

Measure 47/50 established a Permanent Tax Rate of \$2.9202 per thousand for the General Fund.

\*INCLUDES 6% UNCOLLECTIBLES

## Revenue Sources

Budget preparation begins with revenue projections. Different forecasting techniques are used depending on the revenue sources unique characteristics. The following schedules show the City's major funds individually and non-major funds in aggregate. For the purpose of this discussion any fund whose revenue or requirements constitute more than 10 percent of the appropriated budget on a reoccurring basis are considered a major fund. All other funds are non-major funds. A description of the City of Falls City's revenue sources and how the budget amounts were determined follows:

**Charges for Services** The cost of providing services such as water and sewer are charged to the residents through utility rates. Historical usage patterns, number of services and estimated growth applied to the utility rates determine the amount of revenue projected. A rate study has not been conducted in a number of years and as a result rates have not been adjusted as frequently as needed to keep up with the cost of providing service. The rates for water sewer will be increased to better reflect the true cost of providing service. A capital fee is charged to allow the city to "pay as we go" and save the ratepayers money in the long run since less debt will be issued to fund projects.

**Transfers and Allocations** In prior years, interfund transfers line items had been used for allocation of cost recovery for services as well as to share the cost of debt payments. Transfers are no longer used in this way. Beginning in fiscal year 2013–2014, allocated charges have been separated from transfers. Many of the city funds receive transfers from other funds for the purpose of debt payments and general operational funding with no expectation of repayment.

Allocated charges represent cost recovery for materials and personal services centrally used within the city.

The amount charged to each department is determined on a cost reimbursement basis to the department providing the material or services.

**Property Taxes** These taxes are approved by voters. As a result of Oregon voters approving ballot measures 47 and 50, in 1996 and 1997, respectively, the state now has

a property tax rate system rather than a property tax base system. A permanent tax rate was determined for each taxing jurisdiction and then applied to a taxable assessed value that is limited to a 3% annual increase plus any exceptions allowed by state statute. Property taxes are deposited into the General and Bonded Debt funds. Estimates for this revenue are generated by Polk County assessment and taxation and adjusted by the City for known or anticipated differences. The General Fund fixed tax rate is \$2.9202/\$1,000 assessed valuation. The county does not currently levy any local options levies for the City of Fall City.

**Other Taxes** Taxes other than property taxes are the base of this revenue source. This includes excise taxes, state shared revenues such as the cigarette tax and the state gas taxes.

**Intergovernmental Revenues** This revenue source is comprised of revenue received from other governmental agencies, not inclusive of grants. Grants are not included in this revenue category due to their transient nature and occasionally not coming from a government source. They are reflected in the Other Revenues category below. Intergovernmental revenues include funds from state revenue sharing, and the OLCC. The amount to be budgeted is predicted by historical trends of these revenues.

**Licenses and Permits** Fees for permits, inspections and business licenses make up this revenue source. Anticipated building activity and the most business license renewal rates are indicators for projecting this revenue.

**Franchise Fees** Falls City grants permission for the use of public rights of ways for the purpose of utilities. Private utilities operating in Falls City must pay a franchise fee based on a franchise agreement between the utility and the City.

**Fines and Forfeitures** This revenue is generated from traffic and municipal citations and fines. The purpose is to promote safety and enforce compliance related issues. Historically this revenue source is fairly steady and predictable.

**Other Revenue Sources** This revenue category is made up of miscellaneous revenue sources such as grants, interest earnings, fines, forfeitures and donations. The amount of revenue estimated to be received from these sources is based on anticipated interest earnings, projected grant receipts and estimated donation amounts.

## TRANSFERS

Transfer line items are utilized to separate one time charges for specific projects or equipment and debt service payments. Below is a summary for the transfers included in this budget as well as the reason for the transfer.

<u>In's</u>			<u>Outs</u>		
Library Fund	\$	67,136	Wagner Library 80%	\$	67,136

## ALLOCATIONS

Allocations are the methods the city uses to charge each department for its portion of shared services such as administration, insurance, facilities and engineering. Allocation factors differ for each item being allocated. The allocation factors, method and individual amounts can be seen in the cost allocation plan. Below is summary of the allocations as they are displayed in the budget.

Staff Allocation			
In's		Outs	
General Fund	\$ 78,490	Water to Gen	\$ 21,730
Water Fund	\$ 38,650	Sewer to Gen	\$ 13,038
Sewer Fund	\$ 49,209	Streets to Gen	\$ 8,692
	<u>\$ 166,349</u>		
		Water To Gen	\$ 20,434
		Sewer to Gen	\$ 11,676
		Streets to Gen	\$ 2,919
		Gen to Water	\$ 3,514
		Sewer to Water	\$ 16,163
		Streets to Water	\$ 14,055
		Gen Parks to Water	\$ 3,514
		Gen Cemetery to Water	\$ 1,405
		Gen to Sewer	\$ 3,195
		Water to Sewer	\$ 28,759
		Streets to Sewer	\$ 12,782
		Gen Parks to Sewer	\$ 3,195
		Gen Cemetery to Sewer	\$ 1,278
		<u>\$ 166,349</u>	

# GENERAL FUND REVENUE

## Mission Statement

The purpose of the General Fund is to provide basic municipal services: fire, library, municipal court, community development, planning, administration, and parks that are not funded elsewhere.

## Service Provided

The revenue section provides an accounting for the largest single source of revenue supporting municipal services – the property tax. Other general purpose, non-restricted revenue is also contained within the General Fund.

## Objectives 2014–2015

Objectives for 2014–2015 are to increase the net working capital. This may be more difficult in a recessionary economy. Actual cash flow will continue to be irregular. The contingency account and allocation for unappropriated ending fund balance are small.

## Budget Narrative

The estimate of Net Working Capital is a rough estimate at this time. It will be revisited throughout the budgeting process as the City Administrator gets a better handle on the expected revenue and level of expenses for the current year. The general aim is to carry forward about \$50,000, but this has been difficult to achieve. Ideally, net working capital should be 15–25% of the total General Fund.

Property taxes are limited by a 3% cap on the assessed value of existing property plus new construction. Currently there has been no development activity. Even when development occurs, there is as much as a two-year lag before the taxes are actually received depending on when the project is completed and assessed for tax value. The estimate for property taxes is tempered by a discount for prompt payment and

delinquencies. Even new construction is not taxed at “full-value”. The estimate of property taxes is based on the assessed valuation, which is lower than the last few years. This is compounded by the expectation that Polk County will only collect about 93% of the taxes due to the city in the year they are due.

Due to declining interest rates, there have been reductions in earnings on cash balances. Construction has also come to a near halt, so there has not been much collected in the way of planning or development permits. We will have to aggressively pursue more grant funds.

### General Fund Revenue

Description	Actual 2011-2012	Actual 2012- 2013	Adopted 2013- 2014	Propose d 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Net Working Capital	\$110,588	\$111,302	\$115,338	\$105,000	\$105,000	\$105,000
Interest	\$3,281	\$3,808	\$2,500	\$2,500	\$2,500	\$2,500
OLCC	\$11,716	\$12,682	\$12,000	\$12,000	\$12,000	\$12,000
Revenue Share	\$0	\$0	\$6,500	\$6,500	\$6,500	\$6,500
Cigarette Tax	\$1,395	\$1,343	\$1,100	\$1,100	\$1,100	\$1,100
911 tax	\$4,651	\$2,306	\$0	\$0	\$0	\$0
Property Tax - Current	\$94,668	\$97,425	\$96,400	\$96,400	\$96,400	\$96,400
Property Tax - Prior Year	\$6,168	\$6,284	\$4,500	\$3,000	\$3,000	\$3,000
Lien Search	\$280	\$420	\$100	\$200	\$200	\$200
Licenses and Fees	\$2,090	\$3,150	\$1,300	\$0	\$0	\$0
Copies and Faxes	\$661	\$312	\$230	\$230	\$230	\$230
Parks User fees	\$310	\$505	\$100	\$100	\$100	\$100
Community Center Use Fee	\$425	\$50	\$300	\$100	\$100	\$100
Nuisance Fines	\$0	\$0	\$200	\$200	\$200	\$200
Business License Permits	\$0	\$0	\$2,000	\$2,000	\$2,000	\$2,000
Planning Permits	\$576	\$480	\$800	\$800	\$800	\$800
Rural Fire	\$9,236	\$5,895	\$4,000	\$4,000	\$4,000	\$4,000
Electric-Franchise Fees Pacific Power	\$45,000	\$39,804	\$38,500	\$38,500	\$38,500	\$38,500
Electric -Franchise Fees Consumer Power	\$0	\$3,165	\$3,100	\$3,100	\$3,100	\$3,100
Garbage-Franchise Fees Republic	\$3,404	\$2,659	\$2,800	\$2,100	\$2,100	\$2,100
Cable-Franchise Fees Charter	\$2,590	\$2,898	\$2,800	\$5,000	\$5,000	\$5,000
Phone-Franchise Fees Quest	\$2,239	\$2,111	\$2,300	\$0	\$0	\$0
Planning Grants	\$1,000	\$0	\$1,000	\$0	\$0	\$0
Reimbursements	\$0	\$0	\$0	\$0	\$0	\$0

Donations	\$143	\$35	\$25	\$25	\$25	\$25
Miscellaneous	\$2,957	\$1,664	\$200	\$200	\$200	\$200
Assistance to Firefighters Grant	\$0	\$0	\$0	\$119,406	\$119,406	\$119,406
Transfer From Library Reserve	\$0	\$0	\$0	\$67,136	\$67,136	\$67,136
Transfer from Cemetery Fund	\$0	\$0	\$7,656	\$0	\$0	\$0
Transfer from Court Fund	\$0	\$0	\$13,424	\$0	\$0	\$0
Transfer From Equipment Fund	\$0	\$0	\$8,065	\$0	\$0	\$0
Transfer From State Revenue						
Sharing Fund	\$0	\$0	\$9,741	\$0	\$0	\$0
Allocated Revenue	\$0	\$0	\$75,865	\$78,490	\$78,490	\$78,490
<b>TOTAL REVENUE</b>	<b>\$303,379</b>	<b>\$298,299</b>	<b>\$412,844</b>	<b>\$548,087</b>	<b>\$548,087</b>	<b>\$548,087</b>



# City Council

## Mission Statement

Create an environment that supports rural community living at its best by mixing family, work, recreation and social opportunities while providing fiscally sound, responsible municipal services.

## Service Provided

This department is to allow for Council related expenses to be reflected separately from other activities. The Mayor and City Council members are volunteers elected by the registered voters of Falls City and do not draw salaries or receive benefits for their work.

## Objectives 2014–2015

Maintain high level of services during a period of decreasing revenues. Continue improvement of financial stability, economic development, transportation projects, job creation and retention of high quality employees. Provide for community needs through innovative, efficient and cost effective government services.

## BUDGET NARRATIVE

The City Council adopted goals in March 2014 for the 2014–2015 fiscal year, these goals also have general objectives to support the goals structure and to offer the City Administrator an outline of desired outcomes over the year.

The budget for City Council is comprised of Council approved projects, dues to the Oregon Mayor’s Association and reimbursement for travel to meetings or training.

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Operational Supplies	\$0	\$0	\$0	\$0	\$0	\$0
Council Projects	\$0	\$0	\$500	\$500	\$850	\$850

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Education/Training/Dues	\$0	\$0	\$300	\$300	\$300	\$300
Reimbursable Expense	\$0	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$0	\$0	\$0	\$0	\$0
<b>MATERIALS AND SERVICES</b>	<b>\$0</b>	<b>\$0</b>	<b>\$800</b>	<b>\$800</b>	<b>\$1,150</b>	<b>\$1,150</b>
<b>TOTAL EXPENDITURES</b>	<b>\$0</b>	<b>\$0</b>	<b>\$800</b>	<b>\$800</b>	<b>\$1,150</b>	<b>\$1,150</b>

# Library

## Mission Statement

To provide clear financial accounting of donations and requirements made by the City on behalf of the Wagner Community Library.

## Service Provided

Falls City can accept donations on behalf of the Wagner Community Library and provides financial accounting for the James and Amelia Wagner Library Trust. Requirements from the trust are transferred from the City funds that account for the trust funds to this one central location for expenditure. This year the City is anticipating resuming the management and financial responsibilities of the Library after more than 12 years of oversight by the Falls City School District. Declining revenue sources are also affecting the school district causing the need for the City to resume responsibility for operations.

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
<b>Full Time Equivalent Employees</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0.75</b>	<b>0.75</b>	<b>0.75</b>
Salaried	\$0	\$0	\$0	\$30,000	\$30,000	\$30,000
Benefits	\$0	\$0	\$0	\$17,136	\$17,136	\$17,136
Employer Costs	\$0	\$0	\$0	\$6,200	\$6,200	\$6,200
<b>PERSONNEL SERVICES</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$53,336</b>	<b>\$53,336</b>	<b>\$53,336</b>
Operational Supplies	\$0	\$0	\$0	\$6,000	\$6,000	\$6,000
Professional Services	\$0	\$0	\$0	\$5,500	\$5,500	\$5,500
Utilities	\$513	\$1,525	\$1,700	\$2,000	\$2,000	\$2,000
Miscellaneous	\$0	\$0	\$1,250	\$300	\$300	\$300
<b>MATERIALS AND SERVICES</b>	<b>\$513</b>	<b>\$1,525</b>	<b>\$2,950</b>	<b>\$13,800</b>	<b>\$13,800</b>	<b>\$13,800</b>
<b>TOTAL EXPENDITURES</b>	<b>\$513</b>	<b>\$1,525</b>	<b>\$2,950</b>	<b>\$67,136</b>	<b>\$67,136</b>	<b>\$67,136</b>



# Court

## Mission Statement

The mission of the Municipal Court is to ensure that each person cited for a violation is guaranteed and provided all the constitutional rights to a fair and speedy judicial process in such a manner that it preserves both the dignity and rights of the defendant, as well as the citizens of Falls City.

## Service Provided

The court provides a local forum for the resolution of City ordinance violations generated by the City's Code Enforcement Officer. The municipal court judge oversees the judicial process while staff offers customer service, maintenance of all records, accounts receivables, and support in the process of all court and judicial matters.

## Objectives 2013–2014

- Monitor and manage fine collections to improve cash flow and minimize past due accounts.
- Maintain investments in training to facilitate efficient and effective levels of service.

## BUDGET NARRATIVE

Currently the court is not projected to generate revenue. This is a conservative approach in order to reflect the Council's expressed desire for Code Enforcement to be results rather than revenue driven.

## Personnel

The Municipal Court is a department in the General Fund comprised of one part-time judge, one part time Code Enforcement Officer and is supervised by the City

City of Falls City Proposed Budget 2014–2015

Administrator. The City Administrator also serves as the Court Clerk and maintains the official records of the court as well as serving as the assistant to the Judge.

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
<b>Full Time Equivalent Employees</b>	<b>0</b>	<b>0</b>	<b>0.13</b>	<b>0.20</b>	<b>0.20</b>	<b>0.20</b>
Salaried	\$0	\$0	\$5,600	\$12,050	\$12,050	\$12,050
Employer Costs	\$0	\$0	\$1,200	\$2,370	\$2,370	\$2,370
<b>PERSONNEL SERVICES</b>	<b>\$0</b>	<b>\$0</b>	<b>\$6,800</b>	<b>\$14,420</b>	<b>\$14,420</b>	<b>\$14,420</b>
Operational Supplies	\$0	\$0	\$1,000	\$1,000	\$1,000	\$1,000
Utilities	\$0	\$0	\$0	\$300	\$300	\$300
Education/Training/Dues	\$0	\$0	\$200	\$200	\$200	\$200
Professional Services	\$0	\$0	\$6,000	\$0	\$0	\$0
Uniforms & Protective Gear	\$0	\$0	\$100	\$100	\$100	\$100
<b>MATERIALS AND SERVICES</b>	<b>\$0</b>	<b>\$0</b>	<b>\$7,300</b>	<b>\$1,600</b>	<b>\$1,600</b>	<b>\$1,600</b>
<b>TOTAL EXPENDITURES</b>	<b>\$0</b>	<b>\$0</b>	<b>\$14,100</b>	<b>\$16,020</b>	<b>\$16,020</b>	<b>\$16,020</b>

# Fire Department

## Mission Statement

Everything we do, we do for the people and communities we proudly serve. With education and training we prevent harm. With rapid and professional response, we protect lives and property. Through our desire to serve and courage to act, we are the model of a successful fire and rescue agency for the residents of Falls City, surrounding communities and State of Oregon.

## Service Provided

Primary duties and responsibilities include: fire suppression, emergency medical operations, hazard materials incidents, fire prevention, disaster preparedness, and fire/medical mutual aid to other fire departments.

## Accomplishments

- Continued and increased cooperation with Dallas and Polk County Rural Fire Departments in training and response.
- Contracted new Supervising Physician to advise on emergency medical services.
- Provided a safe and successful 3<sup>rd</sup> of July fireworks show.

## Objectives 2014–2015

- Maintain staffing of fire and emergency services through a combination of volunteer personnel.
- Develop vehicle replacement plan.
- Develop Emergency Operations/Management Plan.

## BUDGET NARRATIVE

Currently the Falls City Fire department is primarily a volunteer fire department with the exception of the Fire Chief becoming a minimal part time employee with a minimal salary.

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Intergovernmental Services shows a large decrease due to the change in the 911 structure. 911 funds will no longer be distributed to cities to be paid to agencies providing the service. 911 providers will now be paid directly by the State. This reflects the IRS requirement for pass through payments to cease and be as direct as possible.

Capital purchases will be limited to those allowances made with the Assistance to Fire Fighters Grant if awarded to Falls City.

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
<b>Full Time Equivalent Employees</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0.10</b>	<b>0.10</b>	<b>1.10</b>
Salaried	\$0	\$0	\$0	\$3,600	\$3,600	\$3,600
Employer Costs	\$5,185	\$7,815	\$7,000	\$11,000	\$11,000	\$11,000
<b>PERSONNEL SERVICES</b>	<b>\$5,185</b>	<b>\$7,815</b>	<b>\$7,000</b>	<b>\$14,600</b>	<b>\$14,600</b>	<b>\$14,600</b>
Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Operational Supplies	\$1,110	\$717	\$1,200	\$1,200	\$1,200	\$1,200
Equipment - O&M	\$5,934	\$7,086	\$7,000	\$7,000	\$7,000	\$7,000
Building - O&M	\$3,335	\$5,192	\$3,600	\$3,600	\$3,600	\$3,600
Utilities	\$12,069	\$10,480	\$11,000	\$11,000	\$11,000	\$11,000
Education/Training/Dues	\$250	\$40	\$300	\$300	\$300	\$300
Insurance	\$5,340	\$0	\$8,900	\$6,500	\$6,500	\$6,500
Professional Services	\$0	\$3,832	\$550	\$550	\$550	\$550
Uniforms & Protective Gear	\$788	\$10	\$300	\$300	\$300	\$300
Intergovernmental Services	\$12,667	\$10,360	\$13,825	\$9,500	\$9,500	\$9,500
Reimbursable Expense	\$0	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$0	\$0	\$0	\$0	\$0
Assistance to Firefighters Grant	\$0	\$0	\$0	\$125,690	\$125,690	\$125,690
<b>MATERIALS AND SERVICES</b>	<b>\$41,493</b>	<b>\$37,717</b>	<b>\$46,675</b>	<b>\$165,640</b>	<b>\$165,640</b>	<b>\$165,640</b>
Equipment - Capital	\$0	\$0	\$200	\$200	\$201	\$201
<b>CAPITAL</b>	<b>\$0</b>	<b>\$0</b>	<b>\$200</b>	<b>\$200</b>	<b>\$200</b>	<b>\$200</b>
Fire Truck Loan Principal	\$0	\$0	\$4,119	\$5,000	\$5,000	\$5,000
Fire Truck Loan Interest	\$0	\$0	\$0	\$537	\$876	\$876
<b>DEBT</b>	<b>\$0</b>	<b>\$0</b>	<b>\$4,119</b>	<b>\$5,537</b>	<b>\$5,876</b>	<b>\$5,876</b>
<b>TOTAL EXPENDITURES</b>	<b>\$46,678</b>	<b>\$45,532</b>	<b>\$57,994</b>	<b>\$185,977</b>	<b>\$186,316</b>	<b>\$186,316</b>

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# Parks and Cemeteries

## Mission Statement

To provide safe, attractive cemeteries and enjoyable parks and open spaces for the citizens of Falls City.

## Service Provided

The major categories of service provided are parks maintenance and parks development.

**Parks Maintenance:** Primary duties and responsibilities include: coordinating and administering the parks reservation system, turf care, tree pruning, mulching around plants/trees, playground equipment repair, building maintenance, painting, and preparation for special events. In addition, we provide supervision for court appointed community service workers and support to volunteer groups such as the Parks Committee, SOLV, and other community groups.

**Parks Development:** Primary duties and responsibilities include: review of proposed plans for park improvements, recommends maintenance enhancement projects, oversee new development projects, and provide recommendations for the Parks Committee.

## Objectives

- Maintain basic park maintenance at current levels.
- Continue to support the Parks and Cemeteries Committee

## BUDGET NARRATIVE

General park and cemetery maintenance is performed by our public works staff that are funded in the utility funds. Costs for staff time are allocated to the General Fund. Weekly general maintenance includes mowing, edging, blowing-off sidewalks, raking and seasonal leaf and fallen debris management. Facility maintenance includes play

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equipment safety checks, restroom cleaning and garbage pick-up. Equipment is shared with public works

## Revenue

Previous year revenues included \$300 from park rental proceeds. Parks rentals were infrequent and revenue has not been realized from the Parks Rental fees. Parks rental fees help recover the cost of frequently used maintenance supplies such as toilet paper, paper towels, and floor paint.

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
<b>Full Time Equivalent Employees</b>						
Salaried	\$2,214	\$3,674	\$0	\$0	\$0	\$0
Overtime	\$65	\$0	\$0	\$0	\$0	\$0
Fringe Benefits	\$977	\$1,826	\$0	\$0	\$0	\$0
<b>PERSONNEL SERVICES</b>	<b>\$3,256</b>	<b>\$5,500</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Operational Supplies	\$902	\$474	\$6,600	\$2,000	\$2,000	\$2,000
Equipment - O&M	\$97	\$242	\$500	\$500	\$500	\$500
Building - O&M	\$6,400	\$181	\$1,500	\$1,500	\$1,500	\$1,500
Utilities	\$4,096	\$3,143	\$5,000	\$5,500	\$5,500	\$5,500
Professional Services	\$926	\$609	\$1,050	\$1,050	\$1,050	\$1,050
Uniforms & Protective Gear	\$10	\$0	\$50	\$50	\$50	\$50
<b>MATERIALS AND SERVICES</b>	<b>\$12,431</b>	<b>\$4,649</b>	<b>\$14,700</b>	<b>\$10,600</b>	<b>\$10,600</b>	<b>\$10,600</b>
<b>TOTAL EXPENDITURES</b>	<b>\$15,687</b>	<b>\$10,148</b>	<b>\$14,700</b>	<b>\$10,600</b>	<b>\$10,600</b>	<b>\$10,600</b>

# Administration

## Mission Statement

The mission of the department is to provide consistent, efficient, and professional leadership and administrative services to the Falls City Council, city staff, and the citizens of our community.

## Service Provided

The Administration Department proposed budget provides funding for the City Administrator, and City Clerk, necessary materials, supplies, and capital equipment to support the activities noted above. The following list provides an overview of the Department's activities and services for City affairs and intergovernmental cooperation:

- Provide leadership and support to City government operations and the City Council.
- Directs the accomplishment of City Council goals.
- Provide information, support, and advice to the Mayor and City Council.
- Continue to modify programs, policies, and procedures to ensure they work towards facilitating appropriate development and sustainability of our community.
- The City Administrator serves as the Recorder and Elections Officer and also acts as the custodian of records, charged with the maintenance of master files, and ensuring proper record retention complies with state statute.
- The Administration Department fulfills all the accounting obligations of the City including: preparation of all financial reports, maintenance of the City's general ledger, and the accurate and timely development of the City's annual audit.

- Coordinates the preparation of the annual budget.
- Provides financial management services for the City including cash and investment management, grant accounting and insurance administration.
- Ensures the accurate and timely processing of the City's payroll obligations, payment of payroll taxes, and accurate reporting to regulatory agencies.
- Coordinates the City current debt payments and debt compliance.
- City Administrator serves as Budget Officer, Elections Officer, Finance Director, Court Clerk and Public Works Director.
- The City Clerk serves as the Operations Manager, Utility Billing Manager, and Special Events Coordinator.
- Supports Committees and Commissions
- Supports building permits, planning and business licensing.

The Administration Department is charged with all utility billing responsibilities, including: generating and mailing utility bills (currently approximately 430) on a monthly basis, generating and mailing past due notices to delinquent customers, collection of bad accounts, and coordinating work orders with the Public Works Department.

Human Resource responsibilities: personnel files management, benefits management, contract negotiations, employee/employer policy management, risk management, and workers compensation reporting and recordkeeping.

Grant Management responsibilities: oversee all aspects of grant management including both state and federal grants and sub grants, including tracking all purchases and invoicing. Ensure purchases are in accordance with state and federal laws and rules, assuring that goods and services are procured at the best value for the City. It also includes managing the application award and amendment processes.

### **Accomplishments 2013-2014**

- Maintained the minimum staffing level of 2 employees for City Hall operations

- Maintained a monthly newsletter, website updates and created a Facebook page.
- Staff training included: Risk Management Training.
- Completed audit.
- Directed and monitored staff's performance of goals and objectives.
- Supported development of the Wastewater Facilities Plan.
- Supported development of the Transportation Plan.
- City Hall was re-roofed.

## Objectives 2014–2015

The primary focus of this department in the coming year will be the continuing to re-channel and re-focus the City's energies and resources towards accomplishing its Mission Statement and Goals. To this end, the primary objectives of the department will be to:

- Improve communications and website maintenance.
- Continue to examine bank fees and services
- Continue improving reporting capabilities, particularly internal reports, which help to increase personnel efficiency for operating departments.
- Submit budget for GFOA Award.
- Create a five-year Capital Improvement Program (CIP).
- Examine feasibility of continued operation of municipal court
- Continue the process to "Re-brand" Falls City as a place to live, shop, invest, play and go to school.

## REQUIREMENTS

### Personnel Services

Administration is a department in the General Fund comprised of 2 full-time employees City Clerk and the City Administrator/Recorder. Portions of the time for these positions are charged to other funds in the form of cost allocations. For example the City Administrator position used to be shown divided among 4 locations in the budget, now the position is paid all from the general fund and

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allocations are charged to other funds for the amount of time spent working in each area. To offer an apples to apples comparison the City Administrator and City Clerk, last fiscal year had a total budgeted cost of \$133,836 and this year is \$145,301. The increases this year are due to PERS rates increasing 8% and while the health insurance rate is not increasing we are budgeting for the maximum election for each employee as a budget safeguard.

## Materials and Services

Materials and Services budget line items reflect an increase in Building Maintenance and Repair. This is due a plan to paint City Hall as a maintenance activity for this important city asset.

Education, Training and Dues include continuing education requirements for the City Administrator and City Clerk such as:

- International City/ County Management Association (ICMA)
- Oregon City/County Management Association (OCCMA)
- Government Finance Officer Association (GFOA)
- Oregon Municipal Finance Officer Association (OMFOA)
- International Institute Municipal Clerks (IIMC)
- Oregon Association Municipal Recorder (OAMR)
- Other Dues:
- League of Oregon Cities (LOC)
- Local Government Personnel Institute (LGPI)
- Mid-Willamette Valley Council of Governments (COG)

The Professional Services account provides funding for an array of consultants and contracted services essential to the administration of the city. These include auditors, city attorney, software vendor. Attorney services are budgeted at the same level as the past year to be sure legal advice is available when needed. City Insurance services are expected to increase up to 24% this year for property liability coverage.

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
<b>Full Time Equivalent Employees</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2.00</b>	<b>2.00</b>	<b>2.00</b>
Salaried	\$38,978	\$49,113	\$90,208	\$92,357	\$92,357	\$92,357
Severance Pay	\$13,409	\$0	\$0	\$0	\$0	\$0
Benefits	\$7,456	\$8,472	\$24,688	\$34,272	\$34,272	\$34,272
Employer Costs	\$3,470	\$5,662	\$18,940	\$18,672	\$18,672	\$18,672
<b>PERSONNEL SERVICES</b>	<b>\$63,313</b>	<b>\$63,246</b>	<b>\$133,836</b>	<b>\$145,301</b>	<b>\$145,301</b>	<b>\$145,301</b>
Operational Supplies	\$6,734	\$1,765	\$5,000	\$5,000	\$5,000	\$5,000
Equipment - O&M	\$1,458	\$1,402	\$1,000	\$1,000	\$1,000	\$1,000
Building Maintenance and Repair	\$1,376	\$11	\$6,500	\$6,500	\$6,500	\$6,500
Utilities	\$8,085	\$6,975	\$7,600	\$10,000	\$10,000	\$10,000
Education/Training/Dues	\$5,163	\$5,413	\$6,500	\$6,500	\$6,500	\$6,500
Professional Services	\$29,166	\$36,371	\$43,500	\$43,500	\$43,500	\$43,500
Uniforms & Protective Gear	\$56	\$25	\$50	\$50	\$50	\$50
Fire Truck Loan	\$2,519	\$0	\$0	\$0	\$0	\$0
Council Projects	\$709	\$150	\$300	\$0	\$0	\$0
911 for Law enforcement	\$3,036	\$0	\$0	\$0	\$0	\$0
Refund Deposits	\$0	\$77	\$0	\$0	\$0	\$0
<b>MATERIALS AND SERVICES</b>	<b>\$58,302</b>	<b>\$52,188</b>	<b>\$70,450</b>	<b>\$72,550</b>	<b>\$72,550</b>	<b>\$72,550</b>
<b>TOTAL EXPENDITURES</b>	<b>\$121,615</b>	<b>\$115,434</b>	<b>\$204,286</b>	<b>\$217,851</b>	<b>\$217,851</b>	<b>\$217,851</b>



# Other/Debt

## Mission Statement

The mission of this section of the budget to present the non-departmental expenses associated with the General Fund in a common location

## Service Provided

This is a minor portion of the General Fund used merely to account for a contingency account, transfers and other expenses not classified elsewhere.

## Objectives

The aim of the year is to keep the amount transferred for overhead at a minimum while not burdening other funds.

## BUDGET NARRATIVE

The General Fund provides overhead and administrative support for the other funds and departments. It covers the supervision of the General Fund Departments by the City Administrator, services of the Finance office, insurance, utilities and buildings maintenance.

## Revenue

This is an element of the General Fund without specific funding sources.

## Materials and Services

These are expenses not readily classified elsewhere and include the supplies for the 3<sup>rd</sup> of July celebration, and equipment for general uses such as the city's computer system.

## Transfers and Allocations

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Allocations are made to various funds to charge for the shared services administration provides. Transfers represent funds given to other funds with no expectation of repayment.

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
3rd of July	\$0	\$0	\$1,000	\$1,000	\$1,000	\$1,000
<b>MATERIALS AND SERVICES</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,000</b>	<b>\$1,000</b>	<b>\$1,000</b>	<b>\$1,000</b>
Building and Improvements	\$0	\$0	\$0	\$0	\$0	\$0
Equipment- Operations	\$0	\$0	\$8,438	\$0	\$0	\$0
<b>CAPITAL</b>	<b>\$0</b>	<b>\$0</b>	<b>\$8,438</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Revolving Loan Principal	\$2,519	\$1,925	\$2,000	\$2,000	\$1,944	\$1,944
Revolving Loan Interest	\$593	\$593	\$600	\$600	\$575	\$575
<b>DEBT</b>	<b>\$3,112</b>	<b>\$2,518</b>	<b>\$2,600</b>	<b>\$2,600</b>	<b>\$2,519</b>	<b>\$2,519</b>
Transfer to Cemetery Fund	\$3,000	\$0	\$0	\$0	\$0	\$0
Transfer to Equipment fund	\$2,000	\$0	\$0	\$0	\$0	\$0
Transfer to Court Fund	\$500	\$0	\$0	\$0	\$0	\$0
Transfer to Street Fund	\$7,200	\$7,800	\$0	\$0	\$0	\$0
Allocated Expense -Water Fund	\$0	\$0	\$7,167	\$7,167	\$7,167	\$7,167
Allocated Expense - Sewer Fund	\$0	\$0	\$7,781	\$7,781	\$7,781	\$7,781
Allocated Expense -Street Fund	\$0	\$0	\$12,694	\$12,694	\$12,694	\$12,694
<b>TRANSFERS AND ALLOCATIONS</b>	<b>\$12,700</b>	<b>\$7,800</b>	<b>\$27,642</b>	<b>\$27,642</b>	<b>\$27,642</b>	<b>\$27,642</b>
Reserved For Cemetery Land Purchase	\$0	\$0	\$4,550	\$4,550	\$4,550	\$4,550
Contingency	\$0	\$0	\$33,880	\$13,911	\$13,303	\$13,303
<b>Contingency</b>	<b>\$0</b>	<b>\$0</b>	<b>\$38,430</b>	<b>\$18,461</b>	<b>\$17,853</b>	<b>\$17,853</b>
<b>Unappropriated</b>	<b>\$0</b>	<b>\$0</b>	<b>\$39,904</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>TOTAL EXPENDITURES</b>	<b>\$200,304</b>	<b>\$182,958</b>	<b>\$412,844</b>	<b>\$548,087</b>	<b>\$548,087</b>	<b>\$548,087</b>

# WATER

## Mission Statement

To provide 24-hour domestic and fire flow water service at a high degree of reliability to all customers within the Falls City and to a few customers outside the city limits.

The major categories of services provided are: system development, system maintenance, and system construction of capital projects.

## System Development:

Primary duties and responsibilities include:

- Design review for all developments and businesses
- Inspection of water line construction
- Locate water lines for designers and developers.



## System Maintenance:

Primary duties and responsibilities include: repairing water leaks, removing and replacing old water lines, removing and replacing old water meters, monthly meter reading, monthly utility billing, and water quality samples and monitoring water disinfection. Additionally, Public Works conducts valve and hydrant maintenance, notification postings, water meter ons and offs, maintains maintenance records, tests and calibrates large meters.

Additional duties and responsibilities include:

- Maintaining maps of the city's water system
- Identifying existing problem areas in system and developing plans and specs for projects to correct the problems
- Identifying future hydraulic restrictions due to anticipated growth, and scope and cost for anticipated required projects

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- Maintain and updates the water capital improvement program
- Assist City Administrator in evaluating and implementing new maintenance technologies.

### Accomplishments

- Repaired multiple leaks.
- Met or exceeded all state required water quality testing and reporting mandates, which include: lead/copper testing, asbestos testing, and HAA and THM monitoring.

### Objectives 2014–2015

- Revise and update Operations Manuals for Water activities.
- Continue with leak detection program to reduce water loss due to aging water infrastructure.
- Complete the move of Public works office functions to be within City Hall.
- Revive monitoring of cross–connection program to insure excellent water quality.
- Revise Water ordinance and update procedures.
- Train one or more city employees to be Cross Connection Specialist to meet state mandates to employ or contract with a Cross Connection Specialist.

### REVENUE

Rates and system development charges should be adjusted annually to meet the needs of operations. Historically Water rates have not been reviewed annually to ensure they meet financial obligations related to providing service. Over time maintenance of the system increase as the system ages and the cost of operations have also increased due to increases in the cost of supplies. This year a 5% rate increase is proposed to bring the rates closer to meeting our operational needs. In this fiscal year the General Fund is paying approximately \$8,500 of the operational costs of water operations to avoid a negative balance in the Water Fund.

## REVENUE

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Net Working Capital	\$30,381	\$14,688	\$38,441	\$96,700	\$96,700	\$96,700
Interest	\$30	\$0	\$0	\$0	\$0	\$0
Water	\$210,635	\$225,291	\$239,200	\$251,160	\$251,160	\$251,160
Late Fees	\$210	\$0	\$4,050	\$3,500	\$3,500	\$3,500
Backflow Testing Fee	\$0	\$0	\$8,600	\$9,790	\$9,790	\$9,790
Miscellaneous	\$50	\$325	\$0	\$0	\$0	\$0
Transfer from Utility Reserve Fund	\$3,640	\$0	\$0	\$0	\$0	\$0
Transfer from Water Debt	\$0	\$0	\$65,473	\$0	\$0	\$0
Transfer from Equipment Fund	\$0	\$0	\$8,065	\$0	\$0	\$0
Allocated Revenue	\$0	\$0	\$34,909	\$38,650	\$38,650	\$38,650
<b>TOTAL REVENUE</b>	<b>\$244,946</b>	<b>\$240,304</b>	<b>\$398,738</b>	<b>\$399,800</b>	<b>\$399,800</b>	<b>\$399,800</b>

### Personnel Services

This recommended budget continues to fund the same level of services as we offer currently, including 1 utility staff person and supportive equipment, materials and services. Our other utility staff person is funded in the Sanitary Sewer Fund. Other staff that assist with water services include the City Clerk and City Administrator and engineering support whose primary costs are also budgeted in the Water Fund. The amount budgeted for Personal Services will appear lower this year due to the change of reflecting whole employees in a fund and charging for their shared services through allocations.

### Materials and Services

General price increases are driving up operational costs such as fuel, pipe, and other related materials. Expenses for professional services may need to be increased for anticipated attorney fees related to negotiations with our bulk water customer, Luckiamute Domestic Water Cooperative if not resolved in the 2013–2014 fiscal year.

Unaccounted water can be attributed to several sources such as theft, unmetered services, firefighting, leakage, individual meter inaccuracies, and municipal uses (hydrant flushing, street cleaning, etc.). A typical target value for unaccounted water loss is usually 15–20% and unaccounted water loss below 10 % is considered to be exceptional for a municipality. Our water loss is higher than the target value, fixing leaks and proactive system maintenance can improve this percentage.

### Capital Outlay

This year’s capital outlay consists of repair work to the Water Plant computerized monitoring equipment. The line item for Equipment is the amount returned to the Water Fund that was previously sent to the Equipment Fund. In order to work towards better accounting for and depreciation of capital equipment each utility will budget and account for its own equipment or shared cost of equipment. Other work includes re-roofing the shop attached to city hall as a way to protect and prolong the life of our equipment.

Description	REQUIREMENTS					
	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Salaried	\$76,390	\$62,456	\$40,885	\$42,112	\$42,112	\$42,112
Overtime	\$0	\$66	\$0	\$0	\$0	\$0
Severance Pay	\$8,162	\$0	\$0	\$0	\$0	\$0
Benefits	\$19,984	\$17,674	\$12,516	\$17,140	\$17,140	\$17,140
Employer Costs	\$6,791	\$7,523	\$13,485	\$11,025	\$11,025	\$11,025
Vacation and Sick Leave Buyouts	\$0	\$0	\$0	\$0	\$0	\$0
<b>PERSONNEL SERVICES</b>	<b>\$111,327</b>	<b>\$87,719</b>	<b>\$66,886</b>	<b>\$70,277</b>	<b>\$70,277</b>	<b>\$70,277</b>
Operational Supplies	\$19,229	\$14,268	\$26,100	\$26,100	\$26,100	\$26,100
Equipment - O&M	\$8,048	\$6,501	\$17,000	\$12,000	\$12,000	\$12,000
Education/Training/Dues	\$157	\$364	\$1,000	\$1,000	\$1,000	\$1,000
Professional Services	\$18,883	\$21,659	\$59,000	\$35,190	\$35,190	\$35,190
Utilities	\$5,033	\$5,352	\$5,000	\$5,000	\$5,000	\$5,000
Uniforms & Protective Gear	\$108	\$42	\$250	\$250	\$250	\$250
Utility Rebates & Incentives	\$0	\$0	\$100	\$100	\$100	\$100
Miscellaneous	\$0	\$485	\$100	\$100	\$100	\$100
<b>MATERIALS AND SERVICES</b>	<b>\$51,458</b>	<b>\$48,670</b>	<b>\$108,550</b>	<b>\$79,740</b>	<b>\$79,740</b>	<b>\$79,740</b>

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Building & Improvements - Operations	\$0	\$0	\$7,000	\$7,000	\$7,000	\$7,000
Equipment - Operations	\$0	\$0	\$8,437	\$8,437	\$8,437	\$8,437
<b>CAPITAL</b>	<b>\$0</b>	<b>\$0</b>	<b>\$15,437</b>	<b>\$15,437</b>	<b>\$15,437</b>	<b>\$15,437</b>
Water Bond Principal	\$0	\$0	\$19,962	\$20,860	\$20,860	\$20,860
Water Bond Interest	\$0	\$0	\$45,511	\$44,613	\$44,613	\$44,613
<b>DEBT</b>	<b>\$0</b>	<b>\$0</b>	<b>\$65,473</b>	<b>\$65,473</b>	<b>\$65,473</b>	<b>\$65,473</b>
Transfer to Equipment Fund	\$2,000	\$0	\$0	\$0	\$0	\$0
Water Debt Fund Transfer	\$65,473	\$65,473	\$0	\$0	\$0	\$0
Allocated Expense - General Fu	\$0	\$0	\$44,769	\$42,164	\$42,164	\$42,164
Allocated Expense - Sewer	\$0	\$0	\$29,175	\$28,759	\$28,759	\$28,759
Allocated Expense - Street Fun	\$0	\$0	\$12,966	\$0	\$0	\$0
<b>TRANSFERS AND ALLOCATIONS</b>	<b>\$67,473</b>	<b>\$65,473</b>	<b>\$86,910</b>	<b>\$70,923</b>	<b>\$70,923</b>	<b>\$70,923</b>
<b>TOTAL EXPENDITURES</b>	<b>\$230,258</b>	<b>\$201,862</b>	<b>\$343,256</b>	<b>\$301,850</b>	<b>\$301,850</b>	<b>\$301,850</b>

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
<b>Contingency</b>	<b>\$0</b>	<b>\$0</b>	<b>\$33,869</b>	<b>\$32,477</b>	<b>\$32,477</b>	<b>\$32,477</b>
Reserved for Equipment	\$0	\$0	\$0	\$0	\$0	\$0
Reserved for Water Debt	\$0	\$0	\$0	\$65,473	\$65,473	\$65,473
<b>Unappropriated</b>	<b>\$0</b>	<b>\$0</b>	<b>\$21,613</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>TOTAL EXPENDITURES</b>	<b>\$230,258</b>	<b>\$201,862</b>	<b>\$398,738</b>	<b>\$399,800</b>	<b>\$399,800</b>	<b>\$399,800</b>



# SANITARY SEWER

## Mission Statement

Provide highly dependable 24-hour sanitary wastewater services for all houses and buildings in the city by efficiently operating and maintaining sanitary sewerage facilities consistent with the requirements the Department of Environmental Quality (DEQ).

The major categories of services provided are: system development, system maintenance, system operations and the construction of capital projects.

## System Development:

Primary duties and responsibilities include:

- Design review for all developments and businesses with assistance from COG or peer review form other local service providers.
- Inspection of sanitary sewer construction.
- Providing sanitary sewer line locate service to designers and developers.

## System Maintenance:

Primary duties and responsibilities include: cleaning approximately 1 / 4 of service tanks each year, monitoring the discharge and the dosing system at the wastewater treatment facility. Additionally, Public Works provides emergency response to backed up or failed sanitary systems, maintains maintenance records for tank pumping and effluent testing. The Wastewater Facilities Plan is developing plans for changing plant operations including the possible decommissioning of the drain field under the high school football field.

### REVENUE

Description	Actual	Actual	Adopted	Propose	Approved	Adopted
	2011-2012	2012-2013	2013-2014	d 2014-2015	2014-2015	
Net Working Capital	\$34,688	\$32,707	\$38,441	\$24,500	\$24,500	\$24,500

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Sewer	\$95,207	\$97,100	\$96,030	\$100,000	\$100,000	\$100,000
Interest	\$0	\$58	\$0	\$0	\$0	\$0
Late Fees	\$0	\$0	\$3,420	\$3,500	\$3,500	\$3,500
Miscellaneous	\$221	\$0	\$0	\$0	\$0	\$0
Transfer From Utility Reserve Fund	\$5,124	\$0	\$0	\$0	\$0	\$0
Transfer From Utility Reserve Fund	\$2,860	\$0	\$0	\$0	\$0	\$0
Transfer from Equipment Fund	\$0	\$0	\$1,965	\$0	\$0	\$0
Allocated Revenue	\$0	\$0	\$49,922	\$49,209	\$49,209	\$49,209
<b>TOTAL REVENUE</b>	<b>\$138,100</b>	<b>\$129,865</b>	<b>\$189,778</b>	<b>\$177,209</b>	<b>\$177,209</b>	<b>\$177,209</b>

## Personnel Services

This recommended budget continues to fund the same level of services as we offer currently, including 1 utility staff person and supportive equipment, materials and services, Our other utility staff person is funded in the Water Fund. Other staff that assist with water services include the City Clerk and City Administrator and engineering support whose primary costs are also budgeted in the Water Fund. The amount budgeted for Personal Services is reflected the same way as last year with budgeting whole employees in a fund and charging for their shared services through allocations.

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Salaried	\$40,147	\$34,669	\$35,690	\$36,760	\$0	\$0
Overtime	\$519		\$0	\$0	\$0	\$0
Benefits	\$7,859	\$9,281	\$16,732	\$17,140	\$0	\$0
Severance Pay	\$4,664	\$0	\$0	\$0	\$0	\$0
Employer Costs	\$6,426	\$4,004	\$11,719	\$11,100	\$0	\$0
<b>PERSONNEL SERVICES</b>	<b>\$59,615</b>	<b>\$47,954</b>	<b>\$64,141</b>	<b>\$65,000</b>	<b>\$0</b>	<b>\$0</b>

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Proposed 2014- 2016	Adopted 2014- 2015
Operational Supplies	\$5,136	\$4,906	\$12,330	\$12,330	\$12,330	\$12,330
Equipment - O&M	\$7,062	\$6,005	\$9,100	\$8,500	\$8,500	\$8,500
Education/Training/Dues	\$362	\$243	\$300	\$300	\$300	\$300
Utilities	\$5,936	\$5,471	\$5,400	\$6,800	\$6,800	\$6,800
Professional Services	\$24,701	\$26,519	\$30,100	\$30,100	\$30,100	\$30,100
Uniforms & Protective Gear	\$120	\$42	\$100	\$100	\$100	\$100
Miscellaneous	\$0	\$285	\$100	\$100	\$100	\$100
<b>MATERIALS AND SERVICES</b>	<b>\$43,316</b>	<b>\$43,470</b>	<b>\$57,430</b>	<b>\$58,230</b>	<b>\$58,230</b>	<b>\$58,230</b>
Equipment - Operations	\$0	\$0	\$2,094	\$2,094	\$2,094	\$2,094
<b>CAPITAL</b>	<b>\$0</b>	<b>\$0</b>	<b>\$2,094</b>	<b>\$2,094</b>	<b>\$2,094</b>	<b>\$2,094</b>
Transfer to Equipment Fund	\$500	\$0	\$0	\$0	\$0	\$0
Transfer to Sewer Debt	\$0	\$0	\$214	\$0	\$0	\$0
Allocated Expense - General Fund	\$0	\$0	\$23,660	\$22,298	\$22,298	\$22,298
Allocated Expense - Water Fund	\$0	\$0	\$14,598	\$16,163	\$16,163	\$16,163
Allocated Expense - Street Fund	\$0	\$0	\$12,694	\$0	\$0	\$0
<b>TRANSFERS AND ALLOCATIONS</b>	<b>\$500</b>	<b>\$0</b>	<b>\$51,166</b>	<b>\$38,461</b>	<b>\$38,461</b>	<b>\$38,461</b>
<b>Contingency</b>	<b>\$0</b>	<b>\$0</b>	<b>\$14,254</b>	<b>\$13,424</b>	<b>\$13,424</b>	<b>\$13,424</b>
<b>Unappropriated</b>	<b>\$0</b>	<b>\$0</b>	<b>\$693</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>TOTAL EXPENDITURES</b>	<b>\$103,431</b>	<b>\$91,423</b>	<b>\$189,778</b>	<b>\$177,209</b>	<b>\$177,209</b>	<b>\$177,209</b>



# STREETS AND PATHWAYS

## Mission Statement

Provision of design, construction and maintenance services to ensure safe and dependable streets for Falls City that includes paved and gravel roads using modern technology, standards, and cooperative contracting.

## Service Provided

Services include development, maintenance, system operations, and capital projects.

## System Development

Primary duties include:

- Maintenance of existing paved and gravel roads.
- Street sweeping
- Drainage maintenance
- Pothole patching
- Crack sealing
- Street sweeping a minimum of once a month
- Maintenance of street signage
- Maintenance of street markings (crosswalks, railroad crossings, curbs, and barricades).
- Additionally, Public Works provides emergency street closures, maintains maintenance records, manages street maintenance program.
- Development and maintenance of pathways

## Accomplishments 2013–2014

- Maintained Street sweeping and graded all gravel roads.
- Additional gravel was applied to several gravel roads.
- Brush cutting was accomplished in several areas, especially those affecting visibility or bus clearance.

## BUDGET NARRATIVE

In the future we will continue to transfer revenues to this fund as a method of assigning personnel costs within the Water and Sanitary Sewer Funds to the Street Fund. This year this practice was suspended due to the poor health of the other utility systems and the ability of this fund to forego payments for a year. This system allows better tracking of personnel for worker's compensation rate payments and multiple other advantages. State fuel tax revenues fund this department and are projected to be \$52,500.

### Materials and Services

Typical increases in fuel prices will affect both vehicle and material costs. In this budget we anticipate providing the same level of service provided last fiscal year.

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Net Working Capital	\$15,080	\$13,367	\$24,721	\$61,244	\$61,244	\$61,244
State Gas Tax	\$51,477	\$51,616	\$52,500	\$52,500	\$52,500	\$52,500
Miscellaneous	\$300	\$151	\$0	\$0	\$0	\$0
Transfer from General Fund	\$7,200	\$7,800	\$7,000	\$0	\$0	\$0
Transfer from Equipment Fund	\$0	\$0	\$1,965	\$0	\$0	\$0
Allocated Revenue	\$0	\$0	\$0	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$74,057</b>	<b>\$72,934</b>	<b>\$86,186</b>	<b>\$113,744</b>	<b>\$113,744</b>	<b>\$113,744</b>

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Salaried	\$23,273	\$20,616	\$0	\$0	\$0	\$0
Overtime	\$412	\$0	\$0	\$0	\$0	\$0
Severance Pay	\$2,915	\$0	\$0	\$0	\$0	\$0
Benefits	\$5,829	\$5,703	\$0	\$0	\$0	\$0
Employer Costs	\$3,163	\$3,228	\$0	\$0	\$0	\$0
Vacation and Sick Leave Buy Out	\$0	\$0	\$0	\$0	\$0	\$0
<b>PERSONNEL SERVICES</b>	<b>\$35,592</b>	<b>\$29,547</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Operational Supplies	\$5,148	\$2,297	\$8,000	\$12,000	\$12,000	\$12,000
Equipment - O&M	\$6,005	\$4,256	\$6,000	\$6,500	\$6,500	\$6,500
Utilities	\$8,130	\$7,985	\$8,400	\$9,000	\$9,000	\$9,000

City of Falls City Proposed Budget 2014–2015

Education/Training/Dues	\$33	\$147	\$200	\$300	\$300	\$300
Professional Services	\$5,188	\$3,719	\$7,500	\$8,000	\$8,000	\$8,000
Uniforms & Protective Gear	\$94	\$62	\$50	\$50	\$50	\$50
Miscellaneous	\$0	\$200	\$50	\$50	\$50	\$50
<b>MATERIALS AND SERVICES</b>	<b>\$24,598</b>	<b>\$18,666</b>	<b>\$30,200</b>	<b>\$35,900</b>	<b>\$35,900</b>	<b>\$35,900</b>
Building & Improvements - Oper	\$0	\$0	\$8,000	\$8,000	\$8,000	\$8,000
Equipment - Operations	\$0	\$0	\$2,094	\$5,000	\$5,000	\$5,000
<b>CAPITAL</b>	<b>\$0</b>	<b>\$0</b>	<b>\$10,094</b>	<b>\$13,000</b>	<b>\$13,000</b>	<b>\$13,000</b>
Transfer to Equipment Fund	\$500	\$0	\$0	\$0	\$0	\$0
Allocated Expense -General Fund	\$0	\$0	\$7,436	\$11,611	\$11,611	\$11,611
Allocated Expense -Water Fund	\$0	\$0	\$12,694	\$14,055	\$14,055	\$14,055
Allocated Expense -Sewer Fund	\$0	\$0	\$12,966	\$12,782	\$12,782	\$12,782
<b>TRANSFERS AND ALLOCATIONS</b>	<b>\$500</b>	<b>\$0</b>	<b>\$33,096</b>	<b>\$38,448</b>	<b>\$38,448</b>	<b>\$38,448</b>
<b>Contingency</b>	<b>\$0</b>	<b>\$0</b>	<b>\$12,796</b>	<b>\$26,396</b>	<b>\$26,396</b>	<b>\$26,396</b>
<b>Unappropriated</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>TOTAL EXPENDITURES</b>	<b>\$60,690</b>	<b>\$48,213</b>	<b>\$86,186</b>	<b>\$113,744</b>	<b>\$113,744</b>	<b>\$113,744</b>



# COMMUNITY DEVELOPMENT REVOLVING LOAN FUND

## Mission Statement

To provide financial accounting for the Community Development Revolving Loan funds and to provide Falls City home and business owners with low interest loans for renovation projects.

## Service Provided

Low interest loans for building repairs, renovations and construction activities in Falls City are provided through Polk County Development Corporation for low income households. The loans can be used for foundations, painting, windows, roofing, weatherization, plumbing, electrical, ADA accessibility and more.

## BUDGET NARRATIVE

Revenue for this fund is generated from interest earnings on the principal balance of the fund and from interest earnings from loans that are issued. Requirements in this fund are for the administration of the funds, review and processing of loan applications and lending and legal fees.

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Net Working Capital	\$248,708	\$203,344	\$225,864	\$77,864	\$77,864	\$77,864
Interest	\$1,299	\$0	\$1,500	\$1,500	\$1,500	\$1,500
Interest- Revolving Loan	\$13,486	\$0	\$15,000	\$13,000	\$13,000	\$13,000
Principal	\$13,243	\$0	\$15,000	\$13,000	\$13,000	\$13,000
Miscellaneous	\$0	\$25,963	\$0	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$276,736</b>	<b>\$229,307</b>	<b>\$257,364</b>	<b>\$105,364</b>	<b>\$105,364</b>	<b>\$105,364</b>

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
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City of Falls City Proposed Budget 2014–2015

Professional Services	\$13,314	\$3,443	\$6,000	\$6,000	\$6,000	\$6,000
Loans/ Obligations	\$59,078	\$0	\$241,364	\$89,364	\$89,364	\$89,364
Grants Funded	\$1,000	\$0	\$10,000	\$10,000	\$10,000	\$10,000
<b>MATERIALS AND SERVICES</b>	<b>\$73,392</b>	<b>\$3,443</b>	<b>\$257,364</b>	<b>\$105,364</b>	<b>\$105,364</b>	<b>\$105,364</b>
<b>TOTAL EXPENDITURES</b>	<b>\$73,392</b>	<b>\$3,443</b>	<b>\$257,364</b>	<b>\$105,364</b>	<b>\$105,364</b>	<b>\$105,364</b>

# WAGNER LIBRARY RESERVE TRUST FUNDS

## Mission Statement

To provide clear accounting for funds held in trust for the Wagner Community Library.

## Service Provided

There are 2 funds to account for the Wagner Library Trust. These two funds together reflect the funds held by the city for disbursement of funds in accordance with the Jacob and Amilia Wagner Library Trust that was established by Harold J Wagner in 1972. The Wagner Library Reserve 80% is used for the purchase of books and periodicals both contemporary and historic on the subjects of arts, politics and political science. The Wagner Library Reserve 20% is used for capital improvement/library expansion.

The principal balance of the trust is held by Wells Fargo Bank and each year they distribute a portion of the interest earnings to Falls City to be held in reserve for purchases meeting the intent of the trust. The balances reflected below are the amount of the interest distributions accumulated over time since the establishment of the trust. In March 2014 the courts ruled for the principal balances to be release to Falls City for the operations of the library. At the time the budget is being formed the decision is under petition. Should the decision be overturned the city will receive no funds, if the decision is upheld the City will receive the balance of the trust funds minus legal costs of defending the decision. This budget reflects the funds being released to the city with a best estimation of funds after attorney's fees.

## Wagner Library Reserve 80%

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Net Working Capital	\$92,839	\$95,601	\$96,385	\$190,270	\$190,270	\$190,270
Interest	\$2,762	\$1,123	\$2,600	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$95,601</b>	<b>\$96,724</b>	<b>\$98,985</b>	<b>\$190,270</b>	<b>\$190,270</b>	<b>\$190,270</b>

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Periodicals and Books	\$0	\$338	\$98,985	\$0	\$0	\$0
<b>MATERIALS AND SERVICES</b>	<b>\$0</b>	<b>\$338</b>	<b>\$98,985</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Transfer to General Fund	\$0	\$0	\$0	\$67,136	\$67,136	\$67,136
<b>TRANSFERS AND ALLOCATIONS</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$67,136</b>	<b>\$67,136</b>	<b>\$67,136</b>
Contingency	\$0	\$0	\$0	\$123,134	\$123,134	\$123,134
<b>TOTAL EXPENDITURES</b>	<b>\$0</b>	<b>\$338</b>	<b>\$98,985</b>	<b>\$190,270</b>	<b>\$190,270</b>	<b>\$190,270</b>

## Wagner Library Reserve 20%

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Net Working Capital	\$9,632	\$10,322	\$10,603	\$26,575	\$26,575	\$26,575
Interest	\$690	\$281	\$710	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$10,322</b>	<b>\$10,603</b>	<b>\$11,313</b>	<b>\$26,575</b>	<b>\$26,575</b>	<b>\$26,575</b>

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Building Improvement-Ops	\$0	\$0	\$11,313	\$26,575	\$26,575	\$26,575
<b>MATERIALS AND SERVICES</b>	<b>\$0</b>	<b>\$0</b>	<b>\$11,313</b>	<b>\$26,575</b>	<b>\$26,575</b>	<b>\$26,575</b>
<b>TOTAL EXPENDITURES</b>	<b>\$0</b>	<b>\$0</b>	<b>\$11,313</b>	<b>\$26,575</b>	<b>\$26,575</b>	<b>\$26,575</b>

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# CITY UTILITY RESERVE FUND

## Mission Statement

To provide a reserve for future utility development and major utilities repair, and grand matching funds for the Water and Sanitary Sewer utilities.

## Service Provided

Historically this fund has been used to collect Capital Fees and the late fees for all utility types. Late fees were then divided and transferred to the corresponding utility fund.

## BUDGET NARRATIVE

In 2013–2014 changed the practice of placing all late fees in one fund and distributing them through transfers, we instead allocate fees to the appropriate funds throughout the year. This fund also used to contribute to the Equipment Fund, since Generally Accepted Accounting Procedures (GAAP) recommend that equipment be purchased and accounted for in the fund relating to the activity the Equipment fund has refunded the transfers for equipment. These funds will instead be used for major utilities development, repair or grant matching.

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Net Working Capital	\$185,670	\$210,381	\$253,330	\$275,000	\$275,000	\$275,000
Interest	\$0	\$10	\$0	\$0	\$0	\$0
Utility Capital improvement Fee	\$34,075	\$33,634	\$34,400	\$34,400	\$34,400	\$34,400
Utility Users Late Fee	\$10,017	\$9,306	\$1,530	\$1,550	\$1,550	\$1,550
Transfer from Equipment Fund	\$0	\$0	\$8,066	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$229,762</b>	<b>\$253,330</b>	<b>\$297,326</b>	<b>\$310,950</b>	<b>\$310,950</b>	<b>\$310,950</b>

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Water Projects	\$5,757	\$0	\$50,000	\$50,000	\$50,000	\$50,000

City of Falls City Proposed Budget 2014–2015

Wastewater Projects	\$0	\$0	\$50,000	\$50,000	\$50,000	\$50,000
Equipment -Operations	\$0	\$0	\$8,438	\$0	\$0	\$0
<b>CAPITAL</b>	<b>\$5,757</b>	<b>\$0</b>	<b>\$108,438</b>	<b>\$100,000</b>	<b>\$100,000</b>	<b>\$100,000</b>
Transfer to Equipment Fund	\$2,000	\$0	\$0	\$0	\$0	\$0
Transfer to Water Fund	\$3,640	\$0	\$0	\$0	\$0	\$0
Transfer to Sewer Fund	\$7,984	\$0	\$0	\$0	\$0	\$0
<b>Transfers and Allocations</b>	<b>\$13,624</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>Contingency</b>	<b>\$0</b>	<b>\$0</b>	<b>\$188,888</b>	<b>\$210,950</b>	<b>\$210,950</b>	<b>\$210,950</b>
<b>TOTAL EXPENDITURES</b>	<b>\$19,381</b>	<b>\$0</b>	<b>\$297,326</b>	<b>\$310,950</b>	<b>\$310,950</b>	<b>\$310,950</b>

# CLOSED FUNDS

## Information Reflected

This section of the budget has been reserved for funds that are already closed or will close during the 2013–2014 fiscal year due to retirement of the purpose of the fund, lack of receipt of grant funds, or changes in the way the revenues and expenses will be reported.

## Sewer Master Plan Fund

The Sewer master Plan Fund was developed to allow for the receipt of the grant and as a place to track the expenses relating to the development of the Wastewater Facilities Plan. The plan has now been completed and the grant has been closed. This fund is being closed in the 2014–2015 budget process and the numbers below are for historical reference.

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Net Working Capital	\$0	\$1	\$5,092	\$0	\$0	\$0
CDBG Grant	\$0	\$32,346	\$0	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$0</b>	<b>\$32,347</b>	<b>\$5,092</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Professional Services	\$0	\$27,255	\$5,092	\$0	\$0	\$0
<b>MATERIALS AND SERVICES</b>	<b>\$0</b>	<b>\$27,255</b>	<b>\$5,092</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>Unappropriated</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>TOTAL EXPENDITURES</b>	<b>\$0</b>	<b>\$27,255</b>	<b>\$5,092</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## Heritage Grant Fund

This fund was established to allow for the accounting of the Heritage Grant. The heritage grant was a project of documenting the historic properties in Falls City and the history of the building owners and uses. The grant has been closed out and the fund is no longer needed to account for this project.

## FEMA Grant Fund

This fund was used to track expenses related to the receipt and expenditure of FEMA grant funds that were received to repair damage to streets and culverts in the 2011 flood event. The money has been spent on the projects approved by FEMA and the grant has been closed. This fund will no longer be needed and will be closed. Future grants for streets projects will be budgeted in the Street Fund.

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Grant Revenue	\$0	\$22,193	\$0	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$0</b>	<b>\$22,193</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Professional Services	\$0	\$22,193	\$0	\$0	\$0	\$0
<b>MATERIALS AND SERVICES</b>	<b>\$0</b>	<b>\$22,193</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>TOTAL EXPENDITURES</b>	<b>\$0</b>	<b>\$22,193</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## Cemetery Fund

This fund was historically used to track the revenue and expenses of the Cemeteries. A separate fund is not required to track the expenses and with very little revenue being generated by plot sales it has become more appropriate to track these expenses as a department within the General Fund. The cemeteries require very similar activities as the parks and the expenses for parks and cemeteries will be combined into one department in the General Fund. The remaining balance will be transferred to the General Fund where the department activity will be reflected and the fund will be closed with a zero balance.

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Net Working Capital	\$10,776	\$10,447	\$7,656	\$0	\$0	\$0
Cemetery Plot Sales	\$0	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$50	\$0	\$0	\$0	\$0	\$0
Transfer from General Fund	\$3,000	\$0	\$0	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$13,826</b>	<b>\$10,447</b>	<b>\$7,656</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Description	Actual 2011- 2012	Actual 2012- 2013	Adopted 2013- 2014	Proposed 2014- 2015	Approved 2014- 2015	Adopted 2014- 2015
Salaried	\$1,478	\$1,471	\$0	\$0	\$0	\$0
Overtime	\$42	\$0	\$0	\$0	\$0	\$0
Benefits	\$521	\$533	\$0	\$0	\$0	\$0
Employer Costs	\$272	\$219	\$0	\$0	\$0	\$0
<b>PERSONNEL SERVICES</b>	<b>\$2,313</b>	<b>\$2,223</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Operational Supplies	\$377	\$55	\$0	\$0	\$0	\$0
Equipment - O&M	\$201	\$125	\$0	\$0	\$0	\$0
Utilities	\$448	\$388	\$0	\$0	\$0	\$0
Uniforms & Protective Gear	\$10	\$0	\$0	\$0	\$0	\$0
<b>MATERIALS AND SERVICES</b>	<b>\$1,036</b>	<b>\$568</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Transfer to General Fund	\$0	\$0	\$7,656	\$0	\$0	\$0
<b>TRANSFERS AND ALLOCATIONS</b>	<b>\$0</b>	<b>\$0</b>	<b>\$7,656</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Contingency	\$0	\$0	\$0	\$0	\$0	\$0
Unappropriated	\$0	\$0	\$0	\$0	\$0	\$0
<b>TOTAL EXPENDITURES</b>	<b>\$3,349</b>	<b>\$2,791</b>	<b>\$7,656</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## Court Fund

This fund was historically used to track the revenue and expenses of the Municipal Court. A separate fund is not required to track the expenses and when there is no history of revenue being generated by court activities. It has become more appropriate to track these expenses as a department within the General Fund. The remaining balance will be transferred to the General Fund where the department activity and the salary of the Code enforcement officer will be reflected. The fund will be closed with a zero balance.

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Net Working Capital	\$22,407	\$19,551	\$13,424	\$0	\$0	\$0
General Fund Transfer	\$500	\$0	\$0	\$0	\$0	\$0
State Revenue Sharing Transfer	\$6,500	\$0	\$0	\$0	\$0	\$0
Miscellaneous Revenue	\$0	\$0	\$0	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$29,407</b>	<b>\$19,551</b>	<b>\$13,424</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Hourly	\$7,985	\$5,229	\$0	\$0	\$0	\$0
Fringe Benefits	\$900	\$572	\$0	\$0	\$0	\$0
<b>PERSONNEL SERVICES</b>	<b>\$8,885</b>	<b>\$5,801</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Operational Supplies	\$375	\$75	\$0	\$0	\$0	\$0
Equipment - O&M	\$185	\$0	\$0	\$0	\$0	\$0
Utilities	\$161	\$186	\$0	\$0	\$0	\$0
Professional Services	\$250	\$65	\$0	\$0	\$0	\$0
<b>MATERIALS AND SERVICES</b>	<b>\$971</b>	<b>\$326</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
General Fund Transfer	\$0	\$0	\$13,424	\$0	\$0	\$0
<b>TRANSFERS AND ALLOCATIONS</b>	<b>\$0</b>	<b>\$0</b>	<b>\$13,424</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>TOTAL EXPENDITURES</b>	<b>\$9,856</b>	<b>\$6,127</b>	<b>\$13,424</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## State Revenue Sharing Fund

This fund has historically been used to receive State Revenue Sharing funds which were then transferred to the Court fund for funding court activities. This revenue source will now be tracked in the General Fund with its own line item and will still be used to support the Court which is now a department within the General Fund. This will reduce the number of transfers needed and add transparency in the accounting of these activities. The remaining balance of the State Revenue Sharing Fund will be transferred to the General Fund to allow the fund to close with a zero balance.

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Net Working Capital	\$641	\$1,427	\$9,741	\$0	\$0	\$0
State Revenue Sharing	\$7,622	\$8,314	\$0	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$8,263</b>	<b>\$9,741</b>	<b>\$9,741</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Loans to Local Projects	\$337	\$0	\$0	\$0	\$0	\$0
<b>MATERIALS AND SERVICES</b>	<b>\$337</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Transfer to Court Fund	\$6,500	\$0	\$0	\$0	\$0	\$0
Transfer to General Fund	\$0	\$0	\$9,741	\$0	\$0	\$0
<b>TRANSFERS AND ALLOCATIONS</b>	<b>\$6,500</b>	<b>\$0</b>	<b>\$9,741</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Contingency	\$0	\$0	\$0	\$0	\$0	\$0
<b>TOTAL EXPENDITURES</b>	<b>\$6,837</b>	<b>\$0</b>	<b>\$9,741</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## Water Debt

Historically this fund was used to account for the Water Debt. Since this is a single expense and does not have its own revenue source this debt is now reflected in the Water Fund. This will eliminate the need to transfer from the Water Fund to simply make the annual debt payment. The reserve balance in this account will be transferred to the Water Fund and held in reserve as required by the terms of the debt agreement. This fund will no longer be needed and will close with a zero balance.

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Net Working Capital	\$65,473	\$65,473	\$65,473	\$0	\$0	\$0
Transfer from Water Ops Fund	\$65,473	\$65,473	\$0	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$130,946</b>	<b>\$130,946</b>	<b>\$65,473</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Bond Principal	\$18,279	\$21,799	\$0	\$0	\$0	\$0
Bond Interest	\$47,194	\$43,674	\$0	\$0	\$0	\$0
USDA Bond Reserve	\$0	\$0	\$0	\$0	\$0	\$0
<b>DEBT</b>	<b>\$65,473</b>	<b>\$65,473</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Transfer to Water Operating Fund	\$0	\$0	\$65,473	\$0	\$0	\$0
<b>TRANSFERS AND ALLOCATIONS</b>	<b>\$0</b>	<b>\$0</b>	<b>\$65,473</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>TOTAL EXPENDITURES</b>	<b>\$65,473</b>	<b>\$65,473</b>	<b>\$65,473</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## Sewer Debt

This debt was paid off in the 2012–2013 fiscal year in order to save money on interest charges. This fund will no longer be needed to account for the sewer debt. The remaining balance will be transferred to the Sewer Fund so the money is still used for sewer system activities and consistent with the intent of the tax levy. Late payments are a result of property owners not paying their property taxes in the year they are due, these late payments are turned over by Polk County upon payment of the delinquent taxes. Any late payments of tax relating to this bond will be deposited to the Sewer Fund. This allows for the closure of this fund with a zero balance.

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Net Working Capital	\$13,125	\$6,897	-\$214	\$0	\$0	\$0
Property Tax - Current	\$6,025	\$4,207	\$0	\$0	\$0	\$0
Property Tax - Prior Year	\$333	\$439	\$0	\$0	\$0	\$0
Property Taxes-Other	\$23	\$20	\$0	\$0	\$0	\$0
Transfer From Sewer Fund	\$0	\$0	\$214	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$19,505</b>	<b>\$11,563</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Bond Principal	\$11,663	\$11,379	\$0	\$0	\$0	\$0
Bond Interest	\$945	\$398	\$0	\$0	\$0	\$0
USDA Bond Reserve	\$0	\$0	\$0	\$0	\$0	\$0
<b>DEBT</b>	<b>\$12,608</b>	<b>\$11,777</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Sewer Fund Transfer	\$0	\$0	\$0	\$0	\$0	\$0
<b>TRANSFERS AND ALLOCATIONS</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>TOTAL EXPENDITURES</b>	<b>\$12,608</b>	<b>\$11,777</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## Community Center Grant Fund

Historically this fund was used to track the revenue and expenses for the Community Center Grant. The Grant has been closed since 2012, this information is provided for historical purposes in accordance with Oregon Local Budget Law.

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Grant Revenue	\$10,000	\$0	\$0	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$10,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Equipment O&M	\$10,000	\$0	\$0	\$0	\$0	\$0
<b>MATERIALS AND SERVICES</b>	<b>\$10,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>TOTAL EXPENDITURES</b>	<b>\$10,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## Equipment Fund

This fund was created to form a common place to pool resources and fund equipment. Purchased from a common fund creates additional challenges in tracking the ownership of equipment and assets and making entries for depreciation. The transfers reflected in the 2013–2014 fiscal year represent returning the pooled resources to their respected funds based on historical contributions.

The resources are reflected in the respective funds as revenue and have been placed in a capital equipment line item separate from other expenditures to allow for clear accounting for equipment purchases. This is a first step towards having each utility purchase and account for its own equipment or share of pooled equipment and allows for clearer tracking of depreciated expenses. This was an area the City Auditors noted as a deficiency in our past practices.

Making the transfers back to the donating funds allows this fund to close with a zero balance.

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Net Working Capital	\$31,266	\$29,353	\$28,125	\$0	\$0	\$0
General Fund Transfer	\$2,000	\$0	\$0	\$0	\$0	\$0
Water Fund Transfer	\$2,000	\$0	\$0	\$0	\$0	\$0
Sanitary Sewer Fund Transfer	\$500	\$0	\$0	\$0	\$0	\$0
Street Fund Transfer	\$500	\$0	\$0	\$0	\$0	\$0
Utility Reserve Fund Transfer	\$2,000	\$0	\$0	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$38,266</b>	<b>\$29,353</b>	<b>\$28,125</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Equipment - General	\$7,791	\$106	\$0	\$0	\$0	\$0
Fire Truck Loan	\$1,122	\$1,123	\$0	\$0	\$0	\$0
<b>CAPITAL</b>	<b>\$8,913</b>	<b>\$1,228</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
General Fund Transfer	\$0	\$0	\$8,065	\$0	\$0	\$0
Water Fund Transfer	\$0	\$0	\$8,065	\$0	\$0	\$0
Sewer Fund Transfer	\$0	\$0	\$1,965	\$0	\$0	\$0

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Street Fund Transfer	\$0	\$0	\$1,965	\$0	\$0	\$0
Utility Reserve Fund Transfer	\$0	\$0	\$8,065	\$0	\$0	\$0
<b>TRANSFERS AND ALLOCATIONS</b>	<b>\$0</b>	<b>\$0</b>	<b>\$28,125</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Contingency	\$0	\$0	\$0	\$0	\$0	\$0
Unappropriated	\$0	\$0	\$0	\$0	\$0	\$0
<b>TOTAL EXPENDITURES</b>	<b>\$8,913</b>	<b>\$1,228</b>	<b>\$28,125</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## Small City Allotment Grant Fund

The Small Cities Allotment Grant Fund was developed to allow for the receipt of the grant and as a place to track the expenses relating to the repaving of a portion of Bridge Street. The grant was awarded in early 2013 and construction was delayed due to availability of contractors and weather conditions. The project is expected to be completed in June 2014. With the completion of the project we are closing this fund.

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Miscellaneous Grants	\$0	\$0	\$50,000	\$0	\$0	\$0
<b>TOTAL REVENUE</b>	<b>\$0</b>	<b>\$0</b>	<b>\$50,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Description	Actual 2011-2012	Actual 2012-2013	Adopted 2013-2014	Proposed 2014-2015	Approved 2014-2015	Adopted 2014-2015
Street Projects	\$0	\$0	\$50,000	\$0	\$0	\$0
<b>CAPITAL</b>	<b>\$0</b>	<b>\$0</b>	<b>\$50,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Unappropriated	\$0	\$0	\$0	\$0	\$0	\$0
<b>TOTAL EXPENDITURES</b>	<b>\$0</b>	<b>\$0</b>	<b>\$50,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

# ACRONYMS

ADA	Americans with Disabilities Act
AFSCME	American Federation of State County and Municipal Employees Union
AV	Assessed Value
CAD	Computer Aided Dispatch
CAD	Computer Aided Drafting
CAFR	Comprehensive Annual Financial Report
CART	Crash Analysis Reconstruction Team
CCI	Construction Cost Index
CCIS	City County Insurance Services
CSO	Community Service Officer
CD	Community Development
CD	Compact Disk
CEP	Capital Equipment and Projects
CIP	Capital Improvement Program or Plan
CMFR	Comprehensive Monthly Financial Reports
CPR	Cardiopulmonary Resuscitation
COLA	Cost of Living Adjustment

COP	Certificates of Participation
CPA	Certified Public Accountant
CPI	Consumer Price Index
DEQ	Department of Environmental Quality
DLCD	Department of Land Conservation and Development
DUI	Driving Under the Influence
DVD	Digital Video Disk
EMS	Emergency Management Services
EPA	Environmental Protection Agency
EOP	Emergency Operations Plan
FASB	Financial Accounting Standards Board
FICA	Federal Insurance Contributions Act
FTE	Full-Time Equivalent
FY	Fiscal Year
GAAP	Generally Accepted Accounting Principles
GASB	Governmental Accounting Standards Board
GFOA	Government Finance Officer's Association
GIS	Geographic Information Systems
GISSP	Geographic Information Systems Strategic Plan

HP	Horse Power
HR	Human Resources
HVAC	Heating, Ventilation, and Cooling Equipment
IGA	Intergovernmental Agreement
IGET	Interagency Gang Enforcement Team
IS	Information Systems
ISO	International Organization for Standardization
ISP	Internet Service Provider
IT	Information Technology
ITS	Intelligent Transportation System
LCDC	Land Conservation and Development Board of Commissioners
LID	Local Improvement District
LSTA	Library Services and Technology Act
MAV	Maximum Assessed Value
MG	Million Gallons
NFPA	National Fire Protection Association
NIIMS	National Inter-Agency Incident Management System
NPDES	National Pollutant Discharge Eliminating System
OAA	Older Americans Act

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ODOT	Oregon Department of Transportation
OECDD	Oregon Economic and Community Development Department
ODOT	Oregon Department of Transportation
OR	Oregon
ORS	Oregon Revised Statutes
OSHA	Occupational Safety and Health Administration
OSU	Oregon State University
PC	Personal Computer
PDA	Personal Digital Assistant
PEG	Public Educational Government
PERS	Public Employees Retirement System
PIO	Public Information Officer
PRV	Pressure Release Valve
RFA	Rural Fire Assistance
RMV	Real Market Value
SCADA	Supervisory Control and Data Acquisition
SDC's	System Development Charges
SRO	School Resource Officer
TDM	Transportation Demand Management

UBG	Urban Growth Boundary
VFA	Volunteer Fire Assistance
VoIP	Voice-over Internet Protocol
WAN	Wide Area Network
WDOT	Washington Department of Transportation
WMD	Weapons of Mass Destruction
WWTP	Waste Water Treatment Plant



# GLOSSARY

## **Actual**

Actual, as used in the fund summaries, revenue summaries and department and division summaries within the budget document, represents the actual costs results of operations. This category is presented on a budgetary basis, and thus excludes depreciation and amortization and includes principal payments on debt.

## **Ad Valorem Tax**

A tax based on the assessed value of a property.

## **Adopted Budget**

Adopted, as used in the fund summaries and department and division summaries within the budget document, represents the final budget approved by the City Council. Adopted budget becomes effective July 1st. Subsequent to adoption; Council may make changes throughout the year.

## **Allocated Charges**

Funding transferred from one fund to another to recover costs related to providing shared services from other funds for specific administrative functions, which benefit those funds (i.e., City Administrator, City Clerk, insurance, computer systems and software support, etc.).

## **Approved Budget**

Approved, as used in the fund summaries, revenue summaries, and department budgets, represents the proposed budget with changes made by the Budget Committee, if any.

## **Appropriations**

Legal authorization granted by the City Council to spend public funds. Appropriations within each program may not be exceeded.

**Assessed Valuation (AV)**

The value set on taxable property as a basis for levying property taxes. A tax initiative passed in 1997 that reduced AV below real market value and set a 3% maximum annual growth rate in the AV, exclusive of certain improvements.

**Assets**

Resources having a monetary value and that are owned or held by an entity.

**Bond or Bond Issue**

Bonds are debt instruments that require repayment of a specified principal amount on a certain date (maturity date), together with interest at a stated rate or according to a formula for determining the interest rate.

**Bond Funds**

Established to account for bond proceeds to be used only for approved bond projects.

**Budget**

A budget is a plan of financial operation embodying an estimate of proposed expenditures and the means of financing them. Used without any modifier, the term usually indicates a financial plan for a single fiscal year. In practice, the term budget is used in two ways. Sometimes it designates the financial plan presented for adoption and other times it designates the plan finally approved. It is usually necessary to specify whether the budget under consideration is preliminary and tentative, or whether the appropriating body has approved it.

**Budget Calendar**

The schedule of key dates, which a government follows in the preparation and adoption of the budget.

**Budget Committee**

A group comprised of the elected officials plus an equal number of concerned citizens for the purpose of reviewing the proposed budget and recommending changes leading to an approved budget.

## **Budget Document**

A written report showing a government's comprehensive financial plan for a specified period, usually one year that includes both the capital and the operating budgets.

## **Budget Message**

Written explanation of the budget and the City's financial priorities for the next fiscal year; prepared by the City Manager.

## **Budgetary Basis**

Budgets are adopted on a basis consistent with Generally Accepted Accounting Principles (GAAP), with the exception that neither depreciation nor amortization is budgeted for proprietary funds and bond principal and interest in the enterprise funds is subject to appropriation.

## **Capital Budget**

The City's budget for projects, major repairs, and improvements or additions to the City's fixed assets (streets, sidewalks, roads, sewers, parks, and buildings).

## **Capital Expenditures**

The City defines a capital expenditure as using the following three criteria: (1) relatively high monetary value ( for example: the City financial policies could set an amount equal or greater than \$50,000), (2) long asset life (equal to or greater than 3 years useful life), and (3) results in the creation of a fixed asset, or the revitalization of a fixed asset.

## **Capital Improvement**

A term defined in the ORS 310.410 (10) to include land, structures, facilities, machinery, equipment, or furnishings having a useful life of longer than one year.

## **Capital Improvement Project/Capital Project**

Any project having assets of significant value and having a useful life of three years or more. Capital projects include the purchase of land, design, engineering and construction of buildings, and infrastructure items such as parks, streets, bridges, drainage, street lighting, water and sewer systems and master planning.

**Capital Outlay**

Includes the purchase of land, the purchase or construction of buildings, structures, and facilities of all types, plus machinery and equipment. It includes expenditures that result in the acquisition or addition of a fixed asset or increase the capacity, efficiency, span of life, or economy of operating as an existing fixed asset. For an item to qualify as a capital outlay expenditure it must meet all of the following requirements: (1) have an estimated useful life of more than one year; (2) typically have a unit cost of \$1,000 or more; and (3) be a betterment or improvement. Replacement of a capital item is classified as capital outlay under the same code as the original purchase. Replacement or repair parts are classified under materials and services.

**Cash Management**

Management of cash necessary to pay for government services while investing temporary cash excesses in order to earn interest income. Cash management refers to the activities of forecasting inflows and outflows of cash, mobilizing cash to improve its availability for investment, establishing and maintaining banking relationships, and investing funds in order to achieve the highest return available for temporary cash balances.

**Charges for Service**

Includes a wide variety of fees charged for services provided to the public and other agencies.

**Comprehensive Annual Financial Report**

The annual audited results of the City's financial position and activity.

**Comprehensive Plan**

An official statement of the goals, objectives and physical plan for the development of the city. Contains a narrative of goals, objectives and policies that describe the desired form, nature and rate of city development.

**Consumer Price Index**

A statistical description of price levels provided by the U.S. Department of Labor.

The index is used as a measure of the increase in the cost of living (i.e., economic inflation).

### **Contingency**

A budgetary reserve set aside for emergencies or unforeseen expenditures not otherwise budgeted. Contingency may be appropriated for a specific purpose by the City Council upon the approval of a resolution. The City separates contingencies into those that are designated for specific purposes and undesignated. (Also see Designated Contingency and Unappropriated Ending Fund Balance)

### **Debt Service**

Interest and principal on outstanding bonds due and payable during the fiscal year.

### **Debt Service Fund**

Established to account for the accumulation of resources and for the payment of general long-term debt principle and interest that are not services by the Enterprise funds. It does not include contractual obligations accounted for in the individual funds.

### **Department**

The combination of divisions of the City headed by a general manager with a specific and unique set of goals and objectives (i.e., Police, Fire, Financial Services, Water Resources, etc).

### **Depreciation**

Expiration in the service life of capital assets attributable to wear and tear, deterioration, action of physical elements, inadequacy or obsolescence.

### **Designated Contingency**

Amounts set aside for anticipated non-recurring cash flow needs. Includes items such as moving and remodeling, major building repairs, emergency management and capital project or equipment purchases.

**Direct Debt**

General obligation debt imposed by the City of Cornelius on its revenues and not usually bearing on properties outside the city limits.

**Employee Benefits**

Contributions made by a government to meet commitments or obligations for employee-related expenses. Such as medical and life insurance plans.

**Encumbrance**

Amount of money committed and set aside, but not yet expended, for the purchases of specific goods or services.

**Enterprise Funds**

Established to account for operations, including debt service that are financed and operated similarly to private businesses where the intent is the service is self-sufficient, with all costs supported predominantly by user charges. The City maintains two Enterprise Funds to account for Water, and Sewer, water activities. Enterprise fund revenues are restricted to be spent only on enterprise activities relating to their revenue source. For example water rate revenue can only be spent on water activities and projects.

**Estimated Actual**

A projection of the revenue or expenditure, as appropriate, to be recognized during the current fiscal period.

**Expenditures**

Represents decreases in net financial resources. They include current operating expenses, which require the current or future use of net current assets, debt services, and capital outlays.

**Fees**

Charges for specific services levied by local government in connection with providing a service, permitting an activity or imposing a fine or penalty. Major types of fees include business and non-business license, fines, and user charges.

**Fiscal Management**

A government's directive with respect to revenues, spending, reserves and debt management as these relate to governmental services, programs and capital investment. Financial policy provides an agreed upon set of principles for the planning and programming of governmental budgets and its funding.

**Fiscal Year**

A twelve-month period designated as the operating year for accounting and budgeting purposes in an organization. Falls City's fiscal year is July 1 through June 30.

**Five-Year Financial Plan**

An estimation of revenues and expenses required by the City to operate for the next five-year period.

**Fixed Assets**

Includes equipment, infrastructure, buildings, land, vehicles, furniture and fixtures, computer hardware and software with a cost basis in excess of \$5,000.

**Franchise Fee**

Charged to utilities operating within the City and is a reimbursement to the general fund for the utility's use of City streets and right-of-ways.

**Full-Time Equivalent**

A calculation used to convert part-time hours to equivalent full-time positions. Full time employee salaries are based on 2,080 hours per year. The full-time equivalent of a part-time employee is calculated by dividing the number of hours budgeted by 2,080.

**Fund**

A fiscal and accounting entity with a self-balancing set of accounts. Records cash and other financial resources together with all related liabilities and residual equities or balances and changes therein. These are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

**Fund Balance**

The balance of net financial resources that are spendable or available for appropriation.

**General Fund**

Primary operating fund of the City. It exists to account for the resources devoted to finance the services traditionally associated with local government. Included in these services are police protection, fire protection and prevention, emergency medical service, parks and recreation, library and any other activity for which a special fund has not been created.

**General Long-term Debt**

Represents any unmatured debt not considered to be a fund liability.

**General Obligation Bonds (G.O. Bonds)**

Bonds secured by the full faith and credit of the issuer. G.O. bonds issued by local units of government are secured by a pledge of the issuer's property taxing power (secondary portion). They are usually issued to pay for general capital improvements such as parks and City facilities.

**Grant**

A contribution by one government unit to another. The contribution is usually made to aid in the support of a specified function (i.e., library, parks or capital projects).

**Infrastructure**

Public domain fixed assets such as roads, bridges, streets, sidewalks and similar assets that are immovable.

**Interfund Transfers**

Appropriation category used in the City's budget resolution which includes amounts distributed from one fund to another fund. Transfers from the other funds appear as non-departmental expenditures called "Transfers".

**Intergovernmental Revenues**

Levied by one government but shared on a predetermined basis with another

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government or class of governments.

### **Internal Services Fund**

The cost of the general administration of the City plus planning, engineering, building and grounds maintenance.

### **Levy**

Gross amount of property taxes imposed on taxable property. The net amount received by a government will be less than the gross levy as a result of delinquent or uncollectible payments or early payment discounts. Budgets are developed on the basis of the projected amount of property taxes receivable.

### **Line Item Budget**

The traditional form of budget, where proposed appropriations are based on individual objects of expense within a department or program.

### **Local Budget Law**

Oregon Revised Statutes (ORS) dictates local budgeting practices. ORS Chapter 294 contains Local Budget Law provisions.

### **Local Improvement District**

Consists of property owners desiring improvements to their property. Bonds are issued to finance these improvements, which are repaid by assessments on their property. Local Improvement District debt is paid for by a compulsory levy (special assessment) made against certain properties to defray all or part of the cost of a specific capital improvement or service deemed to benefit primarily those properties.

### **Local Option Levy**

Under Measure 50, local governments and special districts were given the ability to ask voters for temporary authority to increase taxes through approval of a local option levy. The maximum length of time for a local option levy is 10 years, depending on the purpose of the levy. A local option levy must be approved by a majority of voters at a general election or an election with a 50% voter turnout.

## **Materials and Services**

Expendable items purchased for delivery and city services. This classification includes supplies, repair and replacement parts, small tools, and maintenance and repair materials that are not of a capital nature.

## **Measure 5**

A constitutional limit on property taxes passed by voters in the State of Oregon in November 1990. The new law sets a maximum \$10 tax rate on individual properties for the aggregate of all non-school taxing jurisdictions. Schools' maximum rate is \$5.00 after FY 1995–96.

## **Measure 50**

A 1997 voter approved initiative which rolled back assessed values to 90 percent of their levels in fiscal year FY 1995–96 and limits future annual increases to three percent, except for major improvements. Tax rates are now fixed and not subject to change. Voters may approve local initiatives above the fixed rates provided a majority approves at either (i) a general election in an even numbered year; or (ii) at any other election in which at least 50 percent of registered voters cast a ballot.

## **Mission**

Defines the primary purpose of the City and is intended to guide all organizational decisions, policies and activities (internal and external) on a daily basis.

## **Net Working Capital**

The net working capital is the residual non-restricted funds brought forward from the previous financial year (ending balance).

## **Objective**

Something to be accomplished in specific, well-defined and measurable terms, and that is achievable within a specific time frame.

## **Operating Budget**

The plan for current expenditures and the proposed means of financing them. The annual operating budget is the primary means by which most of the financing, City of Falls City Proposed Budget 2014–2015

acquisition, spending and service delivery activities of a government are controlled.

### **Operating Revenue**

Funds that the government receives as income to pay for ongoing operations. It includes such items as taxes, fees from specific services, interest earnings and grant revenues. Operating revenues are used to pay for day-to-day services.

### **Ordinance**

A formal legislative or policy enactment by the governing body of a municipality. If it is not in conflict with any higher form of law, such as the charter, a state statute or a constitutional provision, it has the full force and effect of the law within the boundaries of the municipality to which it applies.

### **Outstanding Debt**

The balance due at any given time resulting from the borrowing of money or from the purchase of goods and services.

### **Overlapping Debt**

The proportionate share of bonds outstanding and owed to other taxing jurisdictions attributable to city property owners. (e.g. Forest Grove School District, Hillsboro School District, Port of Portland)

### **Permanent Tax Rate**

Under Measure 50, each school district, local government, and special district was assigned a permanent tax rate limit in Fiscal Year 1998. This permanent rate applies to property taxes for operations. The permanent tax rate for the City of Falls City is \$2.9202 per \$1,000 of assessed value.

### **Personal Services**

Includes the salaries and wages paid to employees plus the City's contribution for fringe benefits such as retirement, social security, health and workers' compensation insurance.

**Property Tax**

Based according to assessed value of property and is used as the source of monies to pay general obligation debt and to support the General Fund.

**Project Manager**

The individual responsible for budgeting for a project and managing project to its completion.

**Proposed Budget**

Combined operating, non-operating, and resource estimates prepared by the City Manager and submitted to the public and the Budget Committee for review and approval.

**Real Market Value**

The estimated value of property if sold. Within Cornelius, the average real market value exceeds the assessed value by 41%. This disparity is the result of voter approved tax initiative 50 passed in 1997.

**Resolution**

A special or temporary order of a legislative body requiring City Council action.

**Resources**

Total of revenues, interfund transfers in and beginning fund balance.

**Retained Earnings**

An equity account that reflects the accumulated earning of an enterprise or internal service fund.

**Revenue**

Funds received by the City from either tax or non-tax sources.

**Revenue Bonds**

Bonds payable from a specific source of revenue, which does not pledge the taxing authority of the issuer. Pledged revenues may be derived from operation of the financed project, utilities, grants, excise or other specified non-property tax.

**Special Assessment**

A compulsory levy made against certain properties to defray all or part of the cost of a capital improvement or service deemed to benefit primarily those properties. (Also see Local Improvement District)

**Special Assessment Bond**

A bond issue payable from the payments on special assessments imposed against properties that have been specially benefited by the construction of public improvements such as sidewalks, roads, or sewer systems.

**Special Revenue Funds**

Established to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

**Supplemental Budget**

Appropriations established to meet needs not anticipated at the time the budget was originally adopted. A supplemental budget cannot increase the tax levy.

**System Development Charges**

Charges paid by developers and builders to fund expansion of infrastructure systems necessary due to increased usage. Such charges are collected for water, sewer, storm drains, streets and parks and are paid by developers and builders as part of the permit process.

**Taxes**

Compulsory charges levied by a government for the purpose of financing services performed for the common benefit. This term does not include specific charges made against particular persons or property for current or permanent benefits such as special assessments. Neither does the term include charges for services rendered only to those paying such charges, such as water service.

**Tax Levy**

The total amount of property taxes needed to pay for General Fund operations and for principal and interest on bonds.

**Tax Rate**

The amount of tax levied for each \$1,000 of assessed valuation.

**Tax Revenue**

Includes property taxes.

**Tax Roll**

The official list showing the amount of taxes levied against each property. Maintained by the Polk County Assessment and Taxation Department.

**Transfers**

The authorized exchange of cash or other resources between funds.

**Unappropriated Ending Fund Balance**

An account which records a portion of the fund balance. It must be segregated for future use and is not available for current appropriation or expenditure.

**User Fees**

The fee charged for services to the party or parties who directly benefits. Also called Charges for Service.